

Implementing Choice in Mental Health

WebEx for referrers, providers and commissioners

August 2014



Aims of this session

We help you gain awareness of the:

- new legal right to choice of mental health provider, its origins and what it says.
- interim guidance on implementing the new legal right, and considerations for your role as a referrer, provider or commissioner.

You offer us:

- Feedback on the interim guidance, the feedback we have received so far and the ideas for a work programme.
- Help on thinking through some of the more substantive issues and any further advice you have.



Overview

- On 1 April 2014 a new legal right came into force for patients to choose any clinically appropriate provider of mental health services for their first outpatient appointment.
- This is a big step forward in the drive for parity of esteem and there is widespread support for the principle.
- However, there are significant challenges to overcome before patients receive the true benefits of the right and it is able to operate well.
- NHS England and key partners are co-developing a major programme of work to help commissioners, providers, GPs and others implement and embed the new right to choice, in line with NHS England's Mandate objective.



The choice 'offer'

The choice 'offer' is now in 2 parts:

- 1. Since 1 April 2013, patients have had the legal right to choose the mental health consultant, or health care professional-led team, responsible for their care and treatment.
- 2. Since 1 April 2014, patients have had the legal right to choose any clinically appropriate mental health provider that has a contract with any CCG or NHS England for the service required (excluding a few remaining exemptions such as some highly specialised services).
- Fully embedding rights to choice on mental health by 2015 in accordance with the Mandate will require NHS England supporting the implementation of both rights.



Interim guidance



'System-facing' for commissioners, GPs and providers

Developed with key stakeholders, covering:

- choice offer & exemptions
- information, and referral systems
- supporting patients
- contracting, pricing and payment
- responding to changes in referral patterns



Key issues raised

- Block contracts remain the norm in mental health and there is no national tariff for mental health services.
- Clinical assessment services sit in front of many care and treatment services, making it difficult for referrers and patients to have visibility of the services that follow assessment.
- Care and treatment are increasingly integrated and some stakeholders have identified a risk of choice fragmenting pathways.
- The quality of information and support for patients and GPs needs to be improved to facilitate well informed choices.
- Around 50% of mental health providers have details of their services on NHS Choose and Book, for electronic referrals and appointments.
- Patients may be vulnerable or otherwise find it difficult to make choices about their mental health care provider.



Our next steps

- Finish current consultation on the interim guidance.
- Publish next iteration of guidance (September) to provide some clarity on issues raised.
- However, we recognise the need for wider work to ensure the legal right works well for patients. We are currently marshalling this into a programme of work covering:
 - Using current and proposed payment and tariff arrangements to support choice.
 - Choice as part of high quality clinical pathways
 - Commissioner/provider and provider/provider working
 - Information to support patient choice



Moving forward on mental health payment

- Monitor and NHS England have published the Tariff Engagement Document for 2015-16.
- It gives a clear signal about the need for all commissioners and providers to move away from simple unaccountable block contracts for 2015-16 since they fail to promote transparency, patient choice or a focus on quality and outcomes.
- Clusters as the mandated currency are the default unit of payment.
- Providers and commissioners may make use of the flexibility to use a local payment variation where it is in the best interest of patients
- The Tariff Engagement Document describes a number of the local payment examples which are being developed.
- Some areas are already moving to cost and volume contracts during the current year for those services most likely to be accessed through an initial referral for mental health services.



Specialised, CAMHS, IAPT

- The new legal right <u>does apply</u> to: specialised services that are not excluded in legislation; CAMHS and IAPT therapies commissioned by the NHS that are not primary care.
- Are difficulties in giving patients clear information about their legal right to choice of provider given:
 - Some services commissioned by local authorities and so excluded from legal right.
 - Access to some CAMHS and IAPT services is by direct self-referral, so excluded from legal right.
- Policy direction to increase patient choice.
- Welcome volunteers to work with us to produce case studies on possible local CAMHS and IAPT approaches.



Key points – referrers (GPs)

- Right applies in same way as in physical health.
- Only the types of service commissioned by your CCG are subject to national choice of provider.
- Your judgement as to whether clinically appropriate to offer patient a choice of provider and what type of service they require. Wherever possible discuss with the patient.
- If clinically appropriate, patients have right to choose local single point of access or go elsewhere.
- Providers are adding more information on their services to Choose and Book to supporting patient choice and increasingly paperless referrals.
- You may not restrict access to non-primary care mental health services provided in your practice.

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Key points – providers

- Must offer your relevant services to any patient in England if commissioned by a CCG or NHS England.
- You are contractually obliged to make information on your services available to referrers – electronic tool for this is Choose and Book. E-learning available to support this.
- Need to discuss with referrer and commissioner if, in your clinical opinion, you feel the referral is inappropriate.
- For single point of access consider whether patient has already been able to make a meaningful decision about which provider and team offers them care and treatment.
- Invoice at same price you charge your main commissioner(s).
- With referrals from out of area CCGs it is worth checking (though not mandatory) that they usually commission the type of service you offer.



Key points – commissioners

- You are legally responsible for ensuring patients receive their legal rights to choice of provider and team. Enforced by Monitor.
- If you commission a type of service, patients have a legal right to access that type of service from any provider in England. Worth updating your referrers on the types of services you commission.
- Currently no nationally mandated prices for mental health services. Use cluster prices where available.
- You may not restrict choice on the grounds of cost.
- Block contracts should contain caps and collars enabling you to seek a contact variation with your contracted providers if patient volumes fluctuate outside agreed levels.
- Tariff Engagement Document signals move away from block contracts for 2015/16.
- Worth being clear with a new provider exactly what you normally commission so they provide and charge for only these services.



Consultation: feedback and Q&A

- We would really appreciate:
 - your questions on anything you would like clarification on; and/or
 - your feedback on the guidance and work programme.





Getting in contact

The interim guidance and consultation – can still provide your feedback:

<u>http://www.england.nhs.uk/ourwork/qual-clin-lead/pe/bp/guidance/</u>

Email us:

• england.mentalhealthchoice@nhs.net