

CCG Learning Disabilities Assessment 2017/18

INDEPENDENT PANEL COMMENTARY

Overview

Over 1.3 million people in England have a learning disability and face significant health inequalities compared with the rest of the population. People with a learning disability are more likely to suffer from poorer physical and mental health than the general population. They often experience poorer access to healthcare, with their needs under-recognised, missed or not diagnosed, and are therefore at a higher risk of premature death from conditions that are treatable.

Addressing these issues is a consideration of the Long Term Plan for the NHS, and future assessment frameworks for CCGs will need to be developed with this in mind, moving away from the partial view provided by this assessment to a fuller assessment of the services commissioned for people with a learning disability across the NHS. This current assessment is the best available, given the indicators that we can measure consistently. It provides an indication of changes in very specialist treatment and in general practice.

In [Building the Right Support](#) published in 2015, NHS England, the Association of Directors of Adult Social Services (ADASS) and the Local Government Association (LGA) set out a plan to reduce reliance on specialist hospitals and support more people with a learning disability, autism or both in their own homes, in the community, closer to their friends and family. Demonstrable progress has been made in relation to 'Building the Right Support' with a reduction in specialist beds. There is still significant variation across England and still much to be done to support all areas to achieve the ambition set out initially and the targets for individual transforming care partnerships. This will take continued work across CCGs, NHS England and emergent health and care partnerships (whether Sustainability and Transformation Partnerships or Integrated Care Systems).

The last learning disabilities (LD) ratings for CCGs were published in September 2016. There was no assessment for learning disabilities carried out in 2017 due to a lack of timely national data. We are pleased to note that there is suitable data available for the indicators used in the 2017/18 assessment. The caveats in relation to these indicators remain. Inpatient numbers are set above individual CCG levels and progress cannot be ascribed solely to an individual CCG. Health check numbers are not an indicator of quality and are compared to national averages rather than a benchmark of excellence.

Progress

Since the previous assessment in 2015/16, there has been overall improvement in the measures. Fewer people with learning disabilities are in hospital and more are accessing their annual health checks. We know that this should improve their health and well-being, and we are pleased to see progress. This said, the ambitions for improvement as a whole are not being achieved; many CCGs have not demonstrated improvement since 2015/16, and 22 have performed worse.

The 2017/18 assessment for learning disabilities considers three indicators:

- Reliance on specialist inpatient care for people with a learning disability, autism or both

Nationally, the number of people in a specialist inpatient bed has reduced by 7% in the past year (since March 2017), and 11% since our last assessment in March 2016. This reflects a significant amount of work and some progress toward achieving the ambition set out in *Building the Right Support* to ensure that people are not in hospital unless they need to be. Despite overall progress, many Transforming Care Partnerships (TCPs) have not achieved the progress for 2017/18 they set out in early 2017 and still have further to go. The NHS Long Term Plan continues the commitment to the ambition set out in *Building the Right Support*, and NHS England, NHS Improvement and Integrated Care Systems/Sustainability and Transformation Partnerships should focus support on helping those CCGs and their partners in TCPs which need it the most.

- GP Learning Disability registers and Annual Health Checks

There are two specific targets which NHS England and CCGs are working towards improving access and outcomes for people with a learning disability in primary care. These are:

1. To increase the proportion of people with a learning disability who are included on the learning disability register to deliver overall growth, particularly in areas of lower take up to date.
2. To increase the proportion of people on the learning disability register who are accessing annual health checks (new for 2017/18) so that 75% of those on the register will have had an annual health check by 2024.

In 2017/18, the number of people on the GP learning disability register increased by 5% from 2016/17. In 2017/18, 51.4% of people on the GP learning disability register received an annual health check. This compares with 48.8% in 2016/17 and represents a modest improvement of 5% on the previous year. This falls short of the overall ambitions set nationally, meaning people with a learning disability may not be receiving the support that they need.

The panel notes the learning disability assessment and the three performance indicators are helpful for demonstrating progress. They give an indication of progress but represent only a small part of the wider role of CCGs and their partners in TCPs in supporting people with learning disabilities to have healthy and meaningful lives.

In accordance with the ratings style used across all clinical priority areas, the panel noted that OFSTED/CQC style ratings are applied. This differs from the ratings used in 2016 which were more focused around improvement. The panel believes that caution must be applied when considering the new ratings as an absolute assessment of the quality of CCG commissioning of services for people with a learning disability. They do give an indication of progress and improvement, and the range of support required. All CCGs should ensure they have informed improvement plans that genuinely meet the needs of people. The lack of any outstanding CCGs demonstrates that every CCG can improve in this area.

Improvement support

For 2019/20, we will consider how we can further support improved performance in providing annual health checks. Feedback shows this should focus on three key areas:

1. Data improvement – to ensure the data collected from primary care is high quality and therefore informing accurate assessment.
2. Targeted support for those CCGs which need it most.
3. Gathering and sharing learning from high-performing CCGs.

As part of the NHS Long Term Plan, we will continue to strengthen the capacity and capability of the community to support the needs of people with learning disabilities.

We ask that CCGs focus in the next year on going further, working to reduce the number of people in hospital and ensuring more access to good quality annual health checks backed by improved capacity in each of our communities. Details of how NHS England can provide support to achieve this are described in more detail [here](#).

Finally, we very much welcome the focus in the NHS Long Term Plan on services for people with a learning disability and the need for all providers to make reasonable adjustments. The adoption of new NHS Improvement standards for all providers will make a significant difference and we ask that commissioners and providers begin to adopt these standards to drive improvement for the future.

**Rob Webster and Gavin Harding – Co-chairs, Learning Disabilities
Independent Clinical Panel**

Annex A – Methodology and scoring system for assessment

The 2017/18 rating for Learning disabilities considers three indicators:

- Reliance on specialist inpatient care for people with a learning disability and/or autism. This indicator is reported at Transforming Care Partnership (TCP) level
- Proportion of people with a learning disability on the GP register receiving an annual health check.
- Proportion of the population on a GP learning disability register (New for 2017-18)

The proportion of the population on a GP learning disability register was introduced for the 2017-18 to complement the Annual Health Check indicator by further incentivising the accurate reporting of numbers of people on the learning disability register.

For each CCG, each of the three LD indicator indicators is given a score derived using a statistical control limit approach, with limits set at 2 standard deviations (equivalent to a 95% confidence level). The banding method and benchmark used to assign a score are shown in table 1. For the reliance on specialist inpatient care indicator, each CCG is assessed based on the performance of its parent TCP against the TCPs planning trajectory. For the other two indicators, the bands were derived based on deviation from the national average (mean).

Table 1. Learning Disabilities indicator banding method

Indicator (Time period used)	Indicator scores	Benchmark
Reliance on specialist inpatient care for people with a learning disability and/or autism. (2017-18 Q4)	Significantly above the benchmark = 0 Above the benchmark but not significantly = 0.75 Below the benchmark but not significantly = 1.25 Significantly below the benchmark = 2	2017-18 Quarter 4 TCP plan trajectory
Proportion of people with a learning disability on the GP register receiving an annual health check. (2017-18)	Significantly below the national benchmark = 0 Not significantly above or below the national benchmark = 1. Significantly above the national benchmark = 2	2017-18 National average (mean) (51.4%)
Proportion of the population on a GP learning disability register (2017-18)	Significantly below the national benchmark = 0 Not significantly above or below the national benchmark = 1. Significantly above the national benchmark = 2	2017-18 National average (mean) (0.49%)

The indicator scores are weighted according to the weightings in table 2 below. This weighting accounts for the complementary nature of the Annual Health Check indicator and the indicator of the completeness of the LD register:

Table 2. Learning Disabilities Indicator weighting

Learning Disabilities indicator	Weighting
Reliance on specialist inpatient care for people with a learning disability and/or autism.	50%
Proportion of people with a learning disability on the GP register receiving an annual health check.	25%
Proportion of the population on a GP learning disability register	25%

The weighted average of the individual indicator scores is calculated to give each CCG an overall score of a potential minimum of 0 and a potential maximum of 2. The thresholds shown in table 3 are applied on CCGs overall scores to give assessment rating for Learning Disabilities.

Table 3. Learning Disabilities assessment rating thresholds

Rating	Score range
Outstanding	Above or equal to 1.625
Good	Above or equal to 1 and below 1.625
Requires Improvement	Above 0.25 and below 1
Inadequate	0.25 or below

Annex B – CCG Learning Disabilities assessment ratings 2017/18

CCG name	2017/18 Learning Disabilities Assessment Rating
NHS Airedale, Wharfedale and Craven CCG	Requires Improvement
NHS Ashford CCG	Requires Improvement
NHS Aylesbury Vale CCG	Good
NHS Barking and Dagenham CCG	Requires Improvement
NHS Barnet CCG	Good
NHS Barnsley CCG	Requires Improvement
NHS Basildon and Brentwood CCG	Requires Improvement
NHS Bassetlaw CCG	Good
NHS Bath and North East Somerset CCG	Requires Improvement
NHS Bedfordshire CCG	Requires Improvement
NHS Bexley CCG	Requires Improvement
NHS Birmingham Crosscity CCG	Requires Improvement
NHS Birmingham South and Central CCG	Requires Improvement
NHS Blackburn With Darwen CCG	Requires Improvement
NHS Blackpool CCG	Requires Improvement
NHS Bolton CCG	Good
NHS Bracknell and Ascot CCG	Requires Improvement
NHS Bradford City CCG	Good
NHS Bradford Districts CCG	Requires Improvement
NHS Brent CCG	Good
NHS Brighton and Hove CCG	Inadequate
NHS Bristol CCG	Requires Improvement
NHS Bromley CCG	Inadequate
NHS Bury CCG	Good
NHS Calderdale CCG	Requires Improvement
NHS Cambridgeshire and Peterborough CCG	Good
NHS Camden CCG	Requires Improvement
NHS Cannock Chase CCG	Requires Improvement
NHS Canterbury and Coastal CCG	Requires Improvement
NHS Castle Point and Rochford CCG	Requires Improvement
NHS Central London (Westminster) CCG	Requires Improvement
NHS Chiltern CCG	Good
NHS Chorley and South Ribble CCG	Requires Improvement
NHS City and Hackney CCG	Requires Improvement
NHS Coastal West Sussex CCG	Requires Improvement
NHS Corby CCG	Requires Improvement
NHS Coventry and Rugby CCG	Requires Improvement
NHS Crawley CCG	Requires Improvement
NHS Croydon CCG	Good
NHS Cumbria CCG	Requires Improvement
NHS Darlington CCG	Requires Improvement
NHS Dartford, Gravesham and Swanley CCG	Inadequate
NHS Doncaster CCG	Requires Improvement
NHS Dorset CCG	Requires Improvement

CCG name	2017/18 Learning Disabilities Assessment Rating
NHS Dudley CCG	Inadequate
NHS Durham Dales, Easington and Sedgefield CCG	Good
NHS Ealing CCG	Requires Improvement
NHS East and North Hertfordshire CCG	Requires Improvement
NHS East Lancashire CCG	Requires Improvement
NHS East Leicestershire and Rutland CCG	Requires Improvement
NHS East Riding of Yorkshire CCG	Good
NHS East Staffordshire CCG	Requires Improvement
NHS East Surrey CCG	Good
NHS Eastbourne, Hailsham and Seaford CCG	Inadequate
NHS Eastern Cheshire CCG	Good
NHS Enfield CCG	Good
NHS Erewash CCG	Requires Improvement
NHS Fareham and Gosport CCG	Requires Improvement
NHS Fylde & Wyre CCG	Requires Improvement
NHS Gloucestershire CCG	Requires Improvement
NHS Great Yarmouth and Waveney CCG	Good
NHS Greater Huddersfield CCG	Requires Improvement
NHS Greater Preston CCG	Requires Improvement
NHS Greenwich CCG	Requires Improvement
NHS Guildford and Waverley CCG	Requires Improvement
NHS Halton CCG	Requires Improvement
NHS Hambleton, Richmondshire and Whitby CCG	Requires Improvement
NHS Hammersmith and Fulham CCG	Requires Improvement
NHS Hardwick CCG	Requires Improvement
NHS Haringey CCG	Good
NHS Harrogate and Rural District CCG	Requires Improvement
NHS Harrow CCG	Requires Improvement
NHS Hartlepool and Stockton-on-Tees CCG	Requires Improvement
NHS Hastings and Rother CCG	Requires Improvement
NHS Havering CCG	Good
NHS Herefordshire CCG	Good
NHS Herts Valleys CCG	Requires Improvement
NHS Heywood, Middleton and Rochdale CCG	Requires Improvement
NHS High Weald Lewes Havens CCG	Requires Improvement
NHS Hillingdon CCG	Requires Improvement
NHS Horsham and Mid Sussex CCG	Requires Improvement
NHS Hounslow CCG	Requires Improvement
NHS Hull CCG	Requires Improvement
NHS Ipswich and East Suffolk CCG	Good
NHS Isle of Wight CCG	Requires Improvement
NHS Islington CCG	Good
NHS Kernow CCG	Requires Improvement
NHS Kingston CCG	Requires Improvement
NHS Knowsley CCG	Good
NHS Lambeth CCG	Requires Improvement

CCG name	2017/18 Learning Disabilities Assessment Rating
NHS Lancashire North CCG	Requires Improvement
NHS Leeds North CCG	Requires Improvement
NHS Leeds South and East CCG	Requires Improvement
NHS Leeds West CCG	Requires Improvement
NHS Leicester City CCG	Requires Improvement
NHS Lewisham CCG	Requires Improvement
NHS Lincolnshire East CCG	Requires Improvement
NHS Lincolnshire West CCG	Requires Improvement
NHS Liverpool CCG	Requires Improvement
NHS Luton CCG	Requires Improvement
NHS Manchester CCG	Requires Improvement
NHS Mansfield and Ashfield CCG	Good
NHS Medway CCG	Requires Improvement
NHS Merton CCG	Good
NHS Mid Essex CCG	Requires Improvement
NHS Milton Keynes CCG	Requires Improvement
NHS Nene CCG	Requires Improvement
NHS Newark & Sherwood CCG	Requires Improvement
NHS Newbury and District CCG	Requires Improvement
NHS Newcastle Gateshead CCG	Requires Improvement
NHS Newham CCG	Requires Improvement
NHS North & West Reading CCG	Requires Improvement
NHS North Derbyshire CCG	Requires Improvement
NHS North Durham CCG	Requires Improvement
NHS North East Essex CCG	Requires Improvement
NHS North East Hampshire and Farnham CCG	Requires Improvement
NHS North East Lincolnshire CCG	Requires Improvement
NHS North Hampshire CCG	Requires Improvement
NHS North Kirklees CCG	Good
NHS North Lincolnshire CCG	Requires Improvement
NHS North Norfolk CCG	Good
NHS North Somerset CCG	Requires Improvement
NHS North Staffordshire CCG	Requires Improvement
NHS North Tyneside CCG	Good
NHS North West Surrey CCG	Requires Improvement
NHS Northern, Eastern and Western Devon CCG	Requires Improvement
NHS Northumberland CCG	Requires Improvement
NHS Norwich CCG	Good
NHS Nottingham City CCG	Requires Improvement
NHS Nottingham North and East CCG	Requires Improvement
NHS Nottingham West CCG	Requires Improvement
NHS Oldham CCG	Requires Improvement
NHS Oxfordshire CCG	Good
NHS Portsmouth CCG	Requires Improvement
NHS Redbridge CCG	Requires Improvement
NHS Redditch and Bromsgrove CCG	Requires Improvement

CCG name	2017/18 Learning Disabilities Assessment Rating
NHS Richmond CCG	Requires Improvement
NHS Rotherham CCG	Requires Improvement
NHS Rushcliffe CCG	Requires Improvement
NHS Salford CCG	Requires Improvement
NHS Sandwell and West Birmingham CCG	Requires Improvement
NHS Scarborough and Ryedale CCG	Requires Improvement
NHS Sheffield CCG	Requires Improvement
NHS Shropshire CCG	Requires Improvement
NHS Slough CCG	Requires Improvement
NHS Solihull CCG	Requires Improvement
NHS Somerset CCG	Requires Improvement
NHS South Cheshire CCG	Requires Improvement
NHS South Devon and Torbay CCG	Requires Improvement
NHS South East Staffordshire and Seisdon Peninsula CCG	Requires Improvement
NHS South Eastern Hampshire CCG	Good
NHS South Gloucestershire CCG	Requires Improvement
NHS South Kent Coast CCG	Requires Improvement
NHS South Lincolnshire CCG	Requires Improvement
NHS South Norfolk CCG	Good
NHS South Reading CCG	Requires Improvement
NHS South Sefton CCG	Requires Improvement
NHS South Tees CCG	Requires Improvement
NHS South Tyneside CCG	Requires Improvement
NHS South Warwickshire CCG	Requires Improvement
NHS South West Lincolnshire CCG	Requires Improvement
NHS South Worcestershire CCG	Requires Improvement
NHS Southampton CCG	Requires Improvement
NHS Southend CCG	Requires Improvement
NHS Southern Derbyshire CCG	Good
NHS Southport and Formby CCG	Requires Improvement
NHS Southwark CCG	Requires Improvement
NHS St Helens CCG	Requires Improvement
NHS Stafford and Surrounds CCG	Requires Improvement
NHS Stockport CCG	Requires Improvement
NHS Stoke on Trent CCG	Requires Improvement
NHS Sunderland CCG	Good
NHS Surrey Downs CCG	Requires Improvement
NHS Surrey Heath CCG	Requires Improvement
NHS Sutton CCG	Good
NHS Swale CCG	Inadequate
NHS Swindon CCG	Requires Improvement
NHS Tameside and Glossop CCG	Requires Improvement
NHS Telford and Wrekin CCG	Requires Improvement
NHS Thanet CCG	Requires Improvement
NHS Thurrock CCG	Requires Improvement

CCG name	2017/18 Learning Disabilities Assessment Rating
NHS Tower Hamlets CCG	Good
NHS Trafford CCG	Requires Improvement
NHS Vale of York CCG	Requires Improvement
NHS Vale Royal CCG	Requires Improvement
NHS Wakefield CCG	Requires Improvement
NHS Walsall CCG	Requires Improvement
NHS Waltham Forest CCG	Requires Improvement
NHS Wandsworth CCG	Good
NHS Warrington CCG	Requires Improvement
NHS Warwickshire North CCG	Requires Improvement
NHS West Cheshire CCG	Requires Improvement
NHS West Essex CCG	Requires Improvement
NHS West Hampshire CCG	Requires Improvement
NHS West Kent CCG	Inadequate
NHS West Lancashire CCG	Requires Improvement
NHS West Leicestershire CCG	Requires Improvement
NHS West London CCG	Requires Improvement
NHS West Norfolk CCG	Good
NHS West Suffolk CCG	Good
NHS Wigan Borough CCG	Requires Improvement
NHS Wiltshire CCG	Requires Improvement
NHS Windsor, Ascot and Maidenhead CCG	Requires Improvement
NHS Wirral CCG	Requires Improvement
NHS Wokingham CCG	Requires Improvement
NHS Wolverhampton CCG	Requires Improvement
NHS Wyre Forest CCG	Requires Improvement