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20 July 2018

By email

Dear ,

Request under the Freedom of Information Act 2000 (the "FOI Act")

I refer to your email of 12 June 2018 in which you requested information under the FOI Act from NHS Improvement. Since 1 April 2016, Monitor and the NHS Trust Development Authority have been operating as an integrated organisation known as NHS Improvement. For the purposes of this decision, NHS Improvement means Monitor and the TDA.

Your request

You made the following request:

" 1.) Please could you confirm the spend on agency staff within the NHS in the following sectors over the whole of the NHS

Mental Health & Learning Disabilities Physical Health

2.) How does this perform against the previous 5 years spend? please provide a breakdown"

On 22 June 2018, NHS Improvement advised you that we do not collect information in the format you have requested. We hold information on spend based upon each mental health trust and three years full data on that.

In light of this, on 22 June 2018 you made the following request:

"Please could you highlight the agency spend for the following NHS trusts

North West Boroughs NHS Greater Manchester Mental Health NHS Pennine Care NHS Cheshire & the Wirral Partnerships South Staffs & Shropshire NHS North Staffs Combined Dudley & Walsall MH NHS Black Country Partnerships Birmingham & Solihull NHS

Could you also please provide a breakdown of spend between clinical and non clinical staff?"

Decision

NHS Improvement holds the information that you have requested.

NHS Improvement has decided to withhold all of the information that it holds on the basis of the applicability of the exemptions in sections 31 and 33 as explained in detail below.

Section 31 – Law enforcement

NHS Improvement considers that the withheld information is exempt from disclosure under section 31(1)(g) of the FOI Act which provides that information is exempt information if its disclosure would, or would be likely to, prejudice the exercise by any public authority of its functions for any of the purposes specified in section 31(2).

NHS Improvement considers that section 31(2)(c) is engaged and that disclosure of the information in question would be likely to prejudice the exercise by Monitor and TDA of their functions for the purpose of ascertaining whether circumstances exist which would justify regulatory action in pursuance of an enactment.

NHS Improvement considers that disclosing trust names is likely to prejudice the on-going monitoring by NHS Improvement of providers' compliance with the rules, which is necessary for NHS Improvement to take into account in any decision of regulatory action needed in respect of a failure to comply with the rules.

NHS Improvement relies on the full and frank information from trusts in order to carry out its functions effectively. NHS Improvement relies on having a safe space in which providers are freely able to share information in the knowledge that the information, or any analysis derived directly from it, will not be disclosed more widely. To disclose that information more widely is likely to have a detrimental impact on the quality and content of exchanges between NHS Improvement and the bodies it collectively regulates and its ability to make effective and fully informed regulatory decisions.

Section 33 – Audit functions

Section 33(1)(b) and 33(2) of the FOI Act provide that information may be exempt from disclosure where disclosure would, or would be likely to, prejudice the exercise of any public authority's functions in relation to the examination of the economy, efficiency and effectiveness with which other public authorities use their resources in discharging their functions.

NHS Improvement considers that the withheld information is exempt under section 33(1)(b) on the basis that Monitor and the TDA has functions in relation to the examination of the economy, efficiency and effectiveness with which NHS foundation trusts and NHS trusts use their resources, which would be likely to be prejudiced by releasing the withheld information.

As noted above, NHS Improvement depends on the free and frank provision of information from trusts without fear of this being shared more widely, and considers (as explained above) that disclosure would be likely to have a detrimental impact on the quality and content of those exchanges in the future if details or any analysis derived from those details was published to the public at large. This would in turn be likely to have a prejudicial impact on the exercise of NHS Improvement's regulatory functions.

Public interest test

Sections 31 and 33 are qualified exemptions and therefore require that a public interest test be carried out to determine whether the exemptions should be maintained. I consider that in relation to the performance of trusts against the agency rules, there is a public interest in transparency. However, I consider that there is a stronger public interest in giving NHS Improvement and providers the space to openly exchange information that relates to NHS Improvement's functions without disclosing the same to a wider audience and to give the sector the time to address any issues identified without premature disclosure.

Anonymised Agency Spend

Whilst we are unable to provide you with agency spend figures broken down by each individual trust, we have provided you with an anonymised dataset which contains the total agency spend for the past 3 years for each NHS mental health trust. Please refer to the information annexed.

Please also note that NHS foundation trusts and NHS trusts are subject to the FOI Act and as such it is open to you to seek information directly from them. They will need to consider whether information can properly be provided by them in response to any such requests within the terms of the FOI Act.

Review rights

If you consider that your request for information has not been properly handled or if you are otherwise dissatisfied with the outcome of your request, you can try to resolve this informally with the person who dealt with your request. If you remain dissatisfied, you may seek an internal review within NHS Improvement of the issue or the decision. A senior member of NHS Improvement's staff, who has not previously been involved with your request, will undertake that review.

If you are dissatisfied with the outcome of any internal review, you may complain to the Information Commissioner for a decision on whether your request for information has been dealt with in accordance with the FOI Act.

A request for an internal review should be submitted in writing to FOI Request Reviews, NHS Improvement, Wellington House, 133-155 Waterloo Road, London SE1 8UG or by email to <u>nhsi.foi@nhs.net</u>.

Publication

Please note that this letter will shortly be published on our website. This is because information disclosed in accordance with the FOI Act is disclosed to the public at large. We will, of course, remove your personal information (e.g. your name and contact details) from the version of the letter published on our website to protect your personal information from general disclosure.

Yours sincerely,

Martin Innes Senior Operational Agency Data and Intelligence Lead