

NHS trusts and foundation trusts

Trust Accounts Consolidation (TAC) schedules: Completion instructions month 12 2023/24

March 2024

Version: Issued on 22 March to accompany month 12 PFR forms

To: NHS trust and NHS foundation trust finance teams

E: england.provider.accounts@nhs.net

March 2024

Dear Colleagues

This document accompanies the release of the Trust Accounts Consolidation (TAC) schedules for month 12 2023/24.

The main things you need to be aware of for month 12 2023/24 are summarised in [chapter 2](#) of this document. Updates since month 9 are in **red**, with changes since the 7 March draft of this document further **highlighted in yellow**. The main changes to the template for 2023/24 relate to the adoption of IFRS 16 remeasurement principles for PFI, LIFT and other service concession liabilities and the addition of comparative tables and notes for right of use assets.

As usual, chapter 3 provides important information for anyone new to TACs. Chapter 4 gives guidance on individual notes and tables for you to dip into as required.

A full list of the changes since month 9 can be found in [annex 2a](#). The list of changes made to the template at month 9 has been retained in [annex 2b](#). As usual, changes in the template are marked using red text to highlight a changed requirement in an existing row or column and purple shading to highlight new rows, columns, tables or sheets compared to 2022/23.

If we can help, or you'd like to provide feedback, please get in touch. Details are in [section 1](#).

Yours sincerely

Provider Financial Accounting team
NHS England

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1. Introduction

1.1. TAC schedules and PFR form

NHS England will prepare consolidated provider accounts using the information provided by providers in the Trust Accounts Consolidation (TAC) schedules. NHS England will also prepare a consolidation return on a specific basis for inclusion within the Department of Health and Social Care (DHSC)'s group accounts.

The TAC schedules are included alongside the standard monthly monitoring tabs in the Provider Finance Return (PFR) form at months 9 and 12. Standing guidance on the monthly monitoring tabs is issued separately in order to give continuity with other months of the year. If this is your first time completing the form, please refer to the Information tab before you start to complete the form: this explains what the colours mean for different types of cell.

We recommend the following overall approach to completing the PFR form:

1. Complete the TAC tabs:
 - a. Review prior year comparatives
 - b. Update prior year comparatives for any material prior year errors. Analyse any such changes on TAC33.
 - c. If you have any transfers by absorption on 1 April, it's a good idea to complete these first on TAC30 (see chapter 5).
 - d. Complete the rest of the TAC schedules to achieve a balancing set of accounts, including any other absorption transfers. If you consolidate a charity, leave this out for now.
2. Check the TAC validations and TAC JoCs to ensure that you have an accurate data set.
3. If applicable, consolidate your charity into the TAC tabs (see section 3.2 and chapter 6) and re-check the TAC validations and JoCs.
4. The monthly monitoring tabs are then fed from the TAC tabs wherever possible. Review the monthly monitoring tabs and complete missing information.
5. Add in updated forecast outturn (FOT) information where required to the monthly monitoring tabs.

Optional accounts templates which are linked to the month 12 TAC schedules have been issued and are available on the portal. The accounts templates remain

optional and do not form part of an accounts direction to NHS trusts or foundation trusts.

1.2. Timetable and submission

The month 12 PFR form (incorporating the TAC schedules) submission dates are (all submissions are due by noon):

- **24 April 2024** (full month 12 submission including agreement of balances (AoB) data)
- **8 May 2024** (resubmission of AoB data)
- **28 June 2024** (full month 12 submission including AoB data)

Please refer to the timetable for full details of the requirements of each submission.

IMPORTANT – BREAKING LINKS

All links to other workbooks must be broken before the PFR form is submitted to NHS England. The protection in the PFR form means it is not possible to use the 'edit links' option within Excel to break all the links. Providers should use the 'break links' button on the cover.

1.3. Supporting guidance and further information

Please refer to the following sources of guidance:

- The [Department of Health and Social Care Group Accounting Manual 2023/24 \(GAM\)](#) provides detailed accounting guidance for NHS trusts and foundation trusts, and annual report guidance for NHS trusts.
- The [Foundation Trust Annual Reporting Manual](#) provides annual report guidance and accounts directions for NHS foundation trusts.
- The DHSC Agreement of Balances Guidance is applicable to all bodies in the DHSC group. This is available in the additional documents section of your provider portal.
- More information on IFRS 16 is available on our IFRS 16 webpage, available [here](#).
- Guidance to help providers understand the disclosure requirements of IFRS 7 (upon adoption of IFRS 9) and IFRS 15 and the approach taken in the TAC schedules continues to be available [here](#).

We will post any relevant updates to our webpage at <https://www.england.nhs.uk/financial-accounting-and-reporting/financial-reporting/>. If there are any fixers to be issued for the PFR file, finance contacts will be alerted by email when the fixer is available in the 'additional documents' section of portals. If we are aware of issues where a fixer has not yet been issued, we will post an update on the Financial Reporting webpage: you may find it helpful to check this page if you have a problem with the form.

If you have any queries on the TAC schedules, please contact the Provider Financial Accounting team at england.provider.accounts@nhs.net.

1.4. Provider accounts mailing list

The provider financial accounting team communicates all financial accounting updates including those in relation to the TAC forms via email to contacts on our mailing list. Finance mailing lists are self-managed by providers through the monthly PFR form submissions. To receive these emails please ensure you are included in the contacts sheet in the PFR form (after the 'self-cert' tab) and that 'yes' is selected in the column titled 'Emails from provider accounts team'.

01JOBTITLE	010THEMAIL	01PFRCON	01FACCON	01PLANCON	01CAPCON	01PREYCON	0
Job title Desc 30/11/2023 YTD FREE TEXT	Email address Desc 30/11/2023 YTD FREE TEXT	Emails from Financial Reporting Team Desc 30/11/2023 YTD Yes / No	Emails from Provider Accounts Team Desc 30/11/2023 YTD Yes / No	Emails from Financial Planning Team Desc 30/11/2023 YTD Yes / No	Emails from Capital and Cash Team Desc 30/11/2023 YTD Yes / No	Emails from Provider Revenue Support Team Desc 30/11/2023 YTD Yes / No	Er Cos 3 '
Deputy Director of Finance	Joe.blogs@nhs.net	Yes	Yes	Yes	Yes	No	No
Head of Financial Accounts	Jane.doe@nhs.net	Yes	Yes	No	Yes	Yes	Yes

2. Key changes to TAC schedules 2023/24 (updates for month 12 in red)

2.1. Main updates

Sections in this chapter which are new or updated since month 9 are identified as **New** or **Updated** in the section title.

2.1.1. Application of IFRS 16 measurement principles to PFI, LIFT and other service concession liabilities (Updates in red)

Application of IFRS 16 measurement principles to PFI liabilities is effective from 1 April 2023. For a summary of the required accounting approach for this change in accounting policy please refer to the [FAQ](#) published on our IFRS 16 webpage and also the accounting guidance contained within the [DHSC GAM](#).

Relevant tables in the TAC forms have been updated to allow for the recognition of 1 April 2023 transition adjustments and in-year liability remeasurements and the expected elimination of contingent rent. They also collect information required for IAS 8 transitional disclosures in 2023/24.

TAC21 - Note 29.1 Reconciliation of liabilities arising from financing activities

Remeasurements of the PFI / LIFT / other service concession liability should be entered into Note 29.1. Separate rows have been added for the cumulative catch-up adjustment on 1 April 2023 and for subsequent in-year remeasurement.

Note 29.1 Reconciliation of liabilities arising from financing activities - 2023/24		A21CY01	A21CY14	A21CY15	A21CY19A	A21CY20	Maincode
		Total liabilities from financing activities	DHSC loans	Other loans	Lease liabilities	PFI, LIFT and other service concession obligations	
		2023/24	2023/24	2023/24	2023/24	2023/24	
		£000	£000	£000	£000	£000	
Expected sign							Subcode
	Carrying value at 1 April 2023 - brought forward	+	0	0	0	0	BOR0440
Cash movements:							
	Financing cash flows - principal	i	+/-	0	0	0	BOR0470
	Financing cash flows - interest (for liabilities measured at amortised cost) - excludes contingent rent for PFI	i	-	0	0	0	BOR0480
Non-cash movements:							
	Application of IFRS 16 measurement principles to PFI liability on 1 April 2023		+/-	0			BOR0465
	Transfers by absorption		+/-	0	0	0	BOR0500
	Additions		+	0			BOR0510
	Lease liability remeasurements		+/-	0			BOR0515
	Remeasurement of PFI / other service concession liability resulting from change in index or rate (taken to financing costs)		+/-	0			BOR0517
	Business combinations (not absorption transfers) (unlocked on request)		+/-	0			BOR0520
	Interest charge arising in year (application of effective interest rate)	i	+	0		0	BOR0530
	Change in effective interest rate		+/-	0			BOR0540
	Changes in fair values		+/-	0			BOR0550
	Early termination	i	-	0			BOR0555
	Other changes (freetext required)	i	+/-	0			BOR0570
	Carrying value at 31 December 2023	+	0	0	0	0	BOR0580

1 April 2023 transition adjustment will feed directly into the SOCIE on TAC04.

In-year remeasurements will feed into finance costs on TAC11.

The TAC form does not calculate the value of these remeasurement adjustments. Providers will need to have reviewed and revised local models to calculate this impact prior to completing the TAC form. Guidance and tools issued by DHSC and NHS England to assist in this process are available on our IFRS 16 webpage. <https://www.england.nhs.uk/financial-accounting-and-reporting/ifrs-16/>

TAC24 – Note 33.2 Total future payments committed for on-SoFP PFI schemes & Table 33A Service commitments for on-SoFP PFI schemes (New guidance at month 12)

Note 33.2 is a disclosure of the provider's total commitment under the PFI, LIFT or other service concession arrangement at the balance sheet date. As this relates to the entire unitary payment (not just the imputed lease element), it should not be impacted by the application of IFRS 16 to the liability.

Q4 updates to the DHSC GAM will clarify that this disclosure should disclose contractual commitments at current prices at the balance sheet date. This is not a changed requirement. The disclosure should therefore include actual inflation to date but no assumptions for future inflation. It should also reflect any contract variations to date.

This is a clarification of an existing requirement and not a change resulting from IFRS 16. Therefore, the comparative analysis should be prepared on the same basis; restatement is necessary if the impact is material.

Table 33A, which collects commitments for the service element of on-SoFP schemes for the DHSC group WGA return, should be prepared on the same basis.

TAC24 - Note 33.3 Analysis of amounts payable to the service concession operator (Updates in red)

Contingent rent on IFRIC 12 schemes under IAS 17 principles represents the cumulative impact of RPI (or similar index) movement since the start of the scheme on the portion of the UP allocated as payment for the asset. Using IFRS 16 principles basis, remeasurements of the lease liability to reflect actual movements in the index will incorporate those contingent rent payments into the lease liability and eliminate the expenditure charge going forward. As such, following adoption of the remeasurement policy change, contingent rent in 2023/24 is expected to be nil.

This expectation is enforced with a validation and the contingent rent cell is marked up in red to indicate the expected change.

		A24CY01	A24CY02	A24CY03	A24CY04
Note 33.3 Analysis of amounts payable to service concession operator					
	Expected sign	Total 2023/24 £000	PFI schemes 2023/24 £000	LIFT schemes 2023/24 £000	Other service concessions 2023/24 £000
Unitary payment payable to service concession operator (total of all schemes)	+	0			
<i>(This should be the amount payable to the operator - any PFI support income recognised should NOT be netted off)</i>					
Consisting of:					
- Interest charge	i	0			
- Repayment of balance sheet obligation	+	0			
- Service element (and other charges to operating expenditure excluding revenue lifecycle)	+	0			
- Capital lifecycle maintenance	i	0			
- Revenue lifecycle maintenance	+	0			
- Contingent rent (should be nil in 2023/24 on an IFRS 16 basis)	i	0			
- Addition to lifecycle prepayment - capital	+	0			
- Addition to lifecycle prepayment - revenue	+	0			

There are two limited scenarios in which a validation fail may be accepted at month 12:

- Scenario 1:** A small number of schemes are immaterial and have only a few years remaining on the contract. Where agreed with local auditors that remeasurement would be unnecessarily burdensome (an immaterial error would need to be accepted), a validation fail may be accepted for the continued recognition of contingent rent. Providers in this situation must obtain approval for the validation fail from england.provider.accounts@nhs.net prior to submission. Please provide the following details:
 - The value of the closing net liability on 31 March 2023
 - The value of contingent rent arising in 2023/24
 - Number of years left on the scheme
 - How many schemes this applies to (if you have more than one)
 - An estimate of your audit materiality
 - Current status of discussions with local auditor
- Scenario 2: Exceptionally only.** If the provider remains unable to reflect the IFRS 16 remeasurement of PFI liabilities in its draft accounts due to outstanding work, please email england.provider.accounts@nhs.net **without delay** to discuss the issue and interim arrangements well in advance of submission. The provider should also discuss this with their local auditors to ensure this is taken into account in the timing of audit work.

TAC24 – Note 33.4 Impact of change in accounting policy on the allocation of the unitary payment (UP)

HM Treasury has not defined any specific disclosure requirements on transition. The transitional disclosures within IFRS 16 apply to leases that were previously

classified as operating leases only and therefore are not relevant to apply to PFI. Organisations should therefore ensure they are meeting the requirements of IAS 8 paragraph 28 which covers the impact of applying a new accounting policy.

Paragraph 28(f) requires entities to disclose the impact of the change on each financial statement line item affected in the current year. There is no impact on prior years as a modified retrospective approach has been applied.

Note 33.4 requires providers to enter what the split of the UP would have been on an IAS 17 principles basis. This then discloses the impact of the change on the allocation of the UP. The table is validated to ensure there is no overall change in the total UP and the only elements impacted are the contingent rent, the interest charge and repayment of the lease liability.

At month 12, additional checks have been applied to this table to ensure that application of IFRS 16 has the expected impact on the allocation of the UP. This should increase interest and repayments of the liability, and reduce contingent rent to nil.

8 Note 33.4 Impact of change in PFI / LIFT and other service concession arrangement accounting policy on the allocation of unitary payment	A24CY05			A24CY06			A24CY07			Maincode	
	Expected sign	IFRS 16 basis (new basis)	IAS 17 basis (old basis)	Impact of change							
		2023/24 £000	2023/24 £000	2023/24 £000							Subcode
Unitary payment payable to service concession operator (total of all schemes)	+	0	0	0							CAP2660
Consisting of:											
- Interest charge	+	0									CAP2610
- Repayment of balance sheet obligation	+	0									CAP2600
- Service element (and other charges to operating expenditure excluding revenue lifecycle)	+	0	0								CAP2590
- Capital lifecycle maintenance	+	0	0								CAP2620
- Revenue lifecycle maintenance	+	0	0								CAP2630
- Contingent rent	+	0									CAP2640
- Addition to lifecycle prepayment - capital	+	0	0								CAP2646
- Addition to lifecycle prepayment - revenue	+	0	0								CAP2647

Unitary payment figure entered matches the IAS 17 breakdown Pass

TAC24 – Note 33.5 Impact of change in accounting policy on financial statement line items (Updates in red)

This note discloses the impact of the change on each affected line item in the four primary statements. Wherever possible these figures are fed from Note 33.4 or from entries elsewhere in the form.

Note 33.5 Impact of change in accounting policy on financial statement line items		A24CY07	Maincode
		All schemes	
Expected sign		2023/24	Subcode
		£000	
2023/24 impact of change in PFI accounting policy - SoFP:			
	Increase in PFI / LIFT and other service concession liabilities	-	PF10300
	Decrease in PDC dividend payable / increase in PDC dividend receivable	+/-	0 PF10310
	Increase in cash and cash equivalents (impact of PDC dividend only)	+	0 PF10320
	Impact on net assets as at 29 February 2024	-	0 PF10330
2023/24 impact of change in PFI accounting policy - SoCt:			
	PFI liability remeasurement charged to finance costs	-/+	0 PF10340
	Increase in interest arising on PFI liability	-	0 PF10350
	Reduction in contingent rent	+	0 PF10360
	Reduction in PDC dividend charge	+	0 PF10370
	Net impact on surplus / (deficit)	+/-	0 PF10380
2023/24 impact of change in PFI accounting policy - SoCIE:			
	Adjustment to reserves for the cumulative retrospective impact on 1 April 2023	-/+	0 PF10390
	Net impact on 2023/24 surplus / deficit	+/-	0 PF10400
	Impact on equity as at 29 February 2024	+/-	0 PF10410
2023/24 impact of change in PFI accounting policy - SoCF:			
	Increase in cash outflows for capital element of PFI / LIFT	-	0 PF10420
	Decrease in cash outflows for financing element of PFI / LIFT	+	0 PF10430
	Decrease in cash outflows for PDC dividend	+	0 PF10440
	Net impact on cash flows from financing activities	+	0 PF10450

A validation ensures that the total impact on equity (in the SOCIE) matches the total impact on net assets (in the SoFP).

At month 12, additional reasonableness checks have been added to TAC JoCs. These check that:

- The impact on the closing liability is less than the sum of the transition and in-year remeasurements (impact reduced by increased repayments).
- The impact on the PDC dividend charge is in line with the impact on average net relevant assets (unless the dividend benefit has been limited by a net liabilities position).

2.1.2. Health Education England counterparty column

Following the dissolution of Health Education England (HEE) on 1 April 2023, all functions transferred to NHS England (CBA033). The HEE counterparty column (AXXC06) has been removed from counterparty analyses throughout the TAC form. Similarly, the HEE row on TAC62 has also been removed.

Any outstanding balances relating to the former HEE entity should now be recorded against CBA033 and classified under the NHSE / ICB / SCCL counterparty column.

2.1.3. Note 20.2 Allowances for credit losses

The analysis of movements in credit loss allowances (Note 20.2) has been expanded to separately collect movements in amounts held against DHSC bodies

for contract receivables and other receivables respectively. The DHSC group columns are no longer an 'of which' memorandum requirement but instead separate analyses should be provided for amounts held against DHSC group bodies and amounts held against external bodies. No other changes have been made to the requirements of this table.

2 Note 20.2 Allowances for credit losses (doubtful debts) Excludes credit loss allowances for finance lease receivables		A18CY01	A18CYHA	A18CYHB	A18CY5A	A18CY5B	A18PY01	A18PYHA	A18PYHB	A18PY5A	A18PY5B	Maincode
		Contract receivables and contract assets - due from DHSC group bodies		Contract receivables and contract assets - due from other bodies		All other receivables - due from DHSC group bodies		All other receivables - due from other bodies				
Per the GAM (4.279) the simplified approach must be used for all current and non-current receivables, thereby recognising lifetime expected credit losses.		Expected sign	Total 2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Total 2022/23 £000	2022/23 £000	2022/23 £000	2022/23 £000	2022/23 £000	Subcode
Allowance for credit losses at 1 April - brought forward	+	0	0	0	0	0	0	0	0	0	0	REC1100
Prior period adjustments	+/-	0	0	0	0	0	0	0	0	0	0	REC1110
Allowance for credit losses at 1 April - restated	+	0	0	0	0	0	0	0	0	0	0	REC1120
Transfer by absorption	+/-	0	0	0	0	0	0	0	0	0	0	REC1140
New allowances arising	±	+	0	0	0	0	0	0	0	0	0	REC1150
Changes in the calculation of existing allowances	±	+/-	0	0	0	0	0	0	0	0	0	REC1160
Reversals of allowances (where receivable is collected in-year)	±	-	0	0	0	0	0	0	0	0	0	REC1170
Utilisation of allowances (where receivable is written off)	±	-	0	0	0	0	0	0	0	0	0	REC1180
Changes arising following modification of contractual cash flows	±	+/-	0	0	0	0	0	0	0	0	0	REC1190
Foreign exchange and other changes (freetext required)	+/-	0	0	0	0	0	0	0	0	0	0	REC1200
Total allowance for credit losses at 31 December	+	0	0	0	0	0	0	0	0	0	0	REC1220
Loss / (gain) recognised in expenditure	+	0	0	0	0	0	0	0	0	0	0	REC1230

As at 31 March 2023, all intra-DHSC group credit loss allowances related only to contract receivables so no provider's comparatives have been impacted by this change.

2.1.4. Note 1.1 Patient care income from commissioners (ICBs and NHSE) (Updates in red)

Under the 2023-25 NHS payment scheme (NHSPS), NHS providers receive income from commissioners under three main payment mechanisms. Patient care income from ICBs and NHSE directly commissioned services should be classified in note 1.1 according to their payment mechanism.

- Aligned payment & incentive (API) income: The API payment mechanism applies to almost all provider-commissioner relationships where not covered by LVA arrangements. API arrangements have a variable and fixed element:
 - API - Variable: for 2023-25 this covers elective ordinary and day case, outpatient procedures with an NHSPS unit price, outpatient first attendances, diagnostic imaging and nuclear medicine, and chemotherapy delivery. Income is earned at 100% of NHSPS prices based on actual activity.

In limited cases, NHS England may have approved a system variation to the variable approach set out in the NHSPS. However in approving any such local variation, the link between elective activity levels and income earned will have been retained to prioritise waiting list reduction. Any such approved local variations to the variable element of API (elective income) should still be disclosed within the variable row of Note 1.1.

Note that 'variable' in this context means income is earned in line with activity performed. This is not the same variable consideration as defined in IFRS 15.

- API - Fixed: includes fixed funding for all other expected activity, best practice tariff (BPT) and CQUIN. Any adjustments to the fixed element for actual achievement of BPT and CQUIN should also be included in this row. Here, 'fixed' means that income entitlement is not tied to units of activity. Amounts earned under CQUIN and BPT are still recognised as variable consideration under IFRS 15.
- Low volume activity (LVA) payments: LVA block payments are a distinct payment mechanism from API contracts and therefore should not be included in the API rows. These payments are not a material income stream and should therefore be included in the relevant 'other clinical income' or 'other income' row in this note, depending on the services provided by your trust.
- Local payment arrangements: Where there is patient care activity not covered by API or LVA payment mechanisms, a locally agreed payment approach, subject to NHSPS rules may be in place. Such income should also be recognised on the relevant 'other clinical income' or 'other income' row in this note.

The following table explains the expected counterparty analysis and classification within note 1.1 for some components of provider income. This is not an exhaustive list of all provider income streams:

Payment tranche	Recognition in a provider form	Counterparty for agreement of balances
API fixed	API income rows within Note 1.1 (INC0198, INC0231, INC0302) (Only acute services includes a variable / fixed split. All other services are fixed only) Ambulance trusts should instead record this according to nature of the service	Respective commissioner per remittance (ICB or region)
API variable (elective)	API variable income row in Note 1.1 (INC0197)	Respective ICB

Payment tranche	Recognition in a provider form	Counterparty for agreement of balances
LVA payments	Other clinical income rows in Note 1.1 (INC0210, INC0260, INC0290, INC0310 or INC0340)	Respective ICB LVA payment values can be found in Annex A (schedule 15) of the NHS Payment scheme guidance
CDF, Hep C and cost and volume drugs	INC0200 in Note 1.1 (by nature) and INC1100 in Note 1.2 (by source)	13Q
Mental Health collaborative income	Where services have been provided INC0235 in Note 1.1	Respective lead provider (for non-lead providers only) Relevant commissioner (lead providers only)
	Where income funded external commissioning (lead provider only) INC0236 in Note 1.1	Relevant commissioner (lead providers only)

In 2023/24 the following additional payment arrangements will have an impact on agreement of balances:

- Under arrangements for the South London Pathfinder programme, NHS South West London ICB and NHS South East London ICB have been acting as an agent making payments on behalf of the London Region (13R). For month 9, providers **were asked** to record this income as received from the ICBs. **At month 12, this expenditure has been processed through the NHS England ledger and providers should record this income against 13R. Amounts recognised as expenditure by 13R under this arrangement will be included on the NHS England 'X24 sub-entity income statement split' schedules at month 12 to aid providers in correctly allocating this income on TAC62.**
- Following the dissolution of Health Education England on 1 April 2023, income received by providers under the former HEE education contracts is now paid by NHS England. This income should be recorded against NHSE core (CBA033) with the exception of the 'Education support' element which should be recorded against the relevant NHS England region. The split of these payments between counterparty code will be reflected in the NHS England 'X24 sub-entity income statement split' schedules which will be distributed in the new year.

2.1.5. TAC29 Losses and special payments: Treatment of additional remuneration / voucher awards to staff

In making additional awards to staff, NHS bodies must ensure compliance with the NHS Terms and Conditions of Service Handbook ([‘the Handbook’](#)) and other relevant contracts and guidance. For example chapter 5 and annex 10 set out considerations regarding local recruitment and retention criteria including ensuring non-pay benefits are sufficiently developed. Annex 11 summarises additional freedoms for NHS foundation trusts. NHS entities should also ensure compliance with taxation and benefit rules when awarding remuneration. The NHS Employers website also contains a [reward strategy toolkit](#) to help employers develop and implement a reward strategy.

As ever, if an NHS provider or ICB is proposing to enter into a transaction that may be considered novel, contentious or repercussive, the entity should consult with NHS England before the payment is made via england.assurance@nhs.net as it will likely require referral to HM Treasury. In particular, entities should note that HM Treasury’s Managing Public Money advises that retention payments specifically designed to encourage staff to delay their departures (whether in individual cases or groups) are classified as novel and contentious and require HM Treasury approval. Further, for example, an NHS entity (including an NHS foundation trust) considering an award to staff which is notably in excess of other local trusts may be repercussive in setting expectations and therefore approval should be sought. But where such awards to staff are compliant with the terms of the Handbook or other relevant contract and are not novel, contentious or repercussive, these will not fall within the definition of special payments for the purpose of financial reporting and accountability.

During the 2022/23 year end process we advised providers to disclose small discretionary awards to staff, such as 'cost of living awards' or issuing vouchers to all staff, as ex gratia payments in 2022/23 accounts while we sought further clarity on this area. In light of the guidance above, providers may wish to revisit comparatives in their accounts and remove such payments from the special payments disclosure where appropriate. Where the total value of such payments disclosed in 2022/23 exceeded £95k and were separately identifiable in the TACs, these have already been removed from comparatives in TAC29 upon customisation of files.

2.2. Full list of changes

A full list of changes to the TAC schedules compared to month 9 is contained in [annex 2a](#). The list of changes made in month 9 compared to month 12 2022/23 is retained in [annex 2b](#).

Changes in the form compared to the 2022/23 form can also be identified within the template using the following conventions:

- Purple shading – indicates a column, row, table or sheet that is a new requirement.
- Red text – indicates a change in the requirement or definition of an existing row
- On TAC Validations and TAC JoCs, changes are marked as New or Amended in red text on the left-hand side.

3. Reminder of key principles

3.1. Prior period comparatives

Prior period adjustments within local accounts are rare but may be required in application of International Accounting Standard (IAS) 8. Prior period comparatives are populated into the TAC schedules using data from the 2022/23 audited PFR form and are unlocked. If a provider needs to make a prior period adjustment in its accounts, it should be reflected in the TAC schedules in exactly the same way. The key thing is that at month 12 your audited accounts and TAC schedules must be fully consistent, including prior year numbers. If you do change a prior period figure that impacts a primary statement, TAC33 (PPAs) will identify this and ask for an explanation.

Where the provider accounts team contacted your trust in the prior year in relation to an error identified in your TAC schedules, the adjustments agreed with you have been reflected in your populated comparatives. **Any such central changes for your specific trust are explained in the email from Provider Accounts dated 8 December 2023.** Please review this email for details; we ask you to not change the figures back without talking to us (Provider Accounts) first.

3.2. Approach to charities

Some NHS providers consolidate an NHS charity into their accounts under the requirements of IFRS 10. Section 6 explains why this means we need to allow the consolidation of charities within the TAC schedules. Within the TAC schedules there are blue headed columns to enable preparers to present intra-group eliminations for their charity consolidation specifically. If you do not consolidate a charity under IFRS 10 you can simply ignore the blue headed columns.

DHSC is required to consolidate almost all NHS charities into its accounts, regardless of local consolidation.

For an NHS provider with a linked charitable fund, there are 3 different circumstances, which determine how the TAC schedules should be completed:

1. Provider has NHS charity it is consolidating under IFRS 10:
 - The consolidation should also be reflected in the TAC schedules as the TAC schedules must be consistent with the provider's accounts.
 - All providers consolidating a charity should refer to the guidance in section 6 which provides detailed instructions on charity consolidation in the TAC schedules.

- In this scenario please complete TAC40 (Charity - consol) and leave TAC41 (Charity – non-consol) blank.
2. Provider is not consolidating its charity and the charity is included on the list of charities regarded as ‘fully independent’ by DHSC:
- Some charities are ‘fully independent’ and are entirely excluded from the DHSC consolidation. These are listed in [annex 1](#). In these cases please do not complete either TAC40 or TAC41.
3. Provider is not consolidating its charity under IFRS 10 but the charity is not listed in annex 1:
- For these charities, we need to collect summary data to enable DHSC to complete its ‘all charities’ consolidation centrally.
 - In this scenario please ignore TAC40 (Charity - consol) and all the blue headed charity columns in the TAC (these are for charity consolidators). But please complete TAC41 (Charity – non-consol) and we will pass this information to DHSC.

If a provider is in the rare situation of being in more than one of these circumstances (i.e. they have more than one linked charity, treated differently), please get in touch with Provider Accounts.

3.3. Validations and Justify or Change points (JoCs)

Validations must be passed in each submission, unless you have contacted Provider Accounts in advance and obtained clearance prior to submission. A JoC is a softer validation: the form will identify if any data appears unusual, and the user must then justify (explain) it or make any necessary change to clear an error. If you are experiencing any problems with accounts (TAC) validations or JoCs as part of completing the TAC schedules, please contact us at england.provider.accounts@nhs.net **well in advance** of the deadline for submitting the form. We will only accept validation fails where they have been pre-approved and will review all JoC explanations.

4. Detailed guidance: tab by tab

This section provides standing guidance on specific notes and tables in the TAC schedules. Any changes from the prior year are covered in section [2](#) of the document. For specific guidance defining rows, please refer to the ‘i’ boxes included within the template. Information in an ‘i’ box is not repeated in this document.

4.1.1. TAC02 SoCI, TAC06/07 Op Inc, TAC08 Op Exp, TAC11: Discontinued operations rows

- Use of these rows is expected to be very rare. Please refer to the definition in the GAM.

4.1.2. TAC05 SoCF

- This statement, like all the primary statements, is presented on a group basis including consolidated charitable funds.
- Row SCF0120 removes all income relating to capital donations from the operating section of the cash flow; row SCF0220 adds the cash element back into the investing section.
- The reconciliation boxes (tables CF1 and CF2) should largely automatically generate the cash flow statement where balances have been correctly classified in SoFP notes. Unless you know you have a rare and specific scenario, large entries in the ‘other adjustment’ rows are not expected.
- Table CF3 derives the charitable fund cash movements rows for the cash flow statement. It can be ignored if you do not consolidate a charity.
- Table CF4 is the primary source of entry for cash flow movements in DHSC and other loans. This level of detail is required so we can feed through to the monthly monitoring tabs in the PFR form. Entries in this table are also validated against DHSC financing records.

4.1.3. TAC05A SOCF MI rec

- This table computes a ‘without charity’ version of the cash flow statement to feed through to monthly monitoring tabs in the PFR form.
- This tab should be ignored by trusts that do not consolidate a charity.

- For those trusts that do consolidate a charity, this tab does not require any input, unless the trust recognises an ‘other loan’ from the consolidated charity. See chapter 6 for more details.

4.1.4. TAC06 Op Inc 1: note 1.1 – Income from patient care (by nature)

- The analysis of income from patient care services (by nature) reflects the current nature of contracting arrangements. This information is collected in TAC forms to meet the requirements of IFRS 15, paragraph 114 in the consolidated provider accounts. Providers may choose to disclose additional analyses in their accounts to meet this requirement locally.
- Under the 2023-25 NHS payment scheme (NHSPS), NHS providers receive income from commissioners under three main payment mechanisms. Patient care income from ICBs and NHSE directly commissioned services should be classified in note 1.1 according to their payment mechanism.
 - Aligned payment & incentive (API) income: The API payment mechanism applies to almost all provider-commissioner relationships where not covered by LVA arrangements. API arrangements have a variable and fixed element:
 - API - Variable: for 2023-25 this covers elective ordinary and day case, outpatient procedures with an NHSPS unit price, outpatient first attendances, diagnostic imaging and nuclear medicine, and chemotherapy delivery. Income is earned at 100% of NHSPS prices based on actual activity.

In limited cases, NHS England may have approved a system variation to the variable approach set out in the NHSPS. However in approving any such local variation, the link between elective activity levels and income earned will have been retained to prioritise waiting list reduction. Any such approved local variations to the variable element of API (elective income) should still be disclosed within the variable row of Note 1.1.

Note that ‘variable’ in this context means income is earned in line with activity performed. This is not the same variable consideration as defined in IFRS 15.

- API - Fixed: includes fixed funding for all other expected activity, best practice tariff (BPT) and CQUIN. Any adjustments to the fixed element for actual achievement of BPT and CQUIN

should also be included in this row. Here, 'fixed' means that income entitlement is not tied to units of activity. Amounts earned under CQUIN and BPT are still recognised as variable consideration under IFRS 15.

- Low volume activity (LVA) payments: LVA block payments are a distinct payment mechanism from API contracts and therefore should not be included in the API rows. These payments are not a material income stream and should therefore be included in the relevant 'other clinical income' or 'other income' row in this note, depending on the services provided by your trust.
- Local payment arrangements: Where there is patient care activity not covered by API or LVA payment mechanisms, a locally agreed payment approach, subject to NHSPS rules may be in place. Such income should also be recognised on the relevant 'other clinical income' or 'other income' row in this note.
- Mental Health Provider Collaborative rows income should be recorded gross and any commissioning from the providers own provider arm must be eliminated before preparing accounts. All providers delivering this service should record the income against INC0235 and lead providers should record the income from other providers against INC0236.

4.1.5. TAC06 Op Inc 1: note 1.2 and note 1.3 – overseas visitors (non-reciprocal) income

- In completing row INC1180 in note 1.2 and the analysis in note 1.3 please note:
 - Income is recognised under IFRS 15 and so should include both invoiced and accrued income, where the entity is entitled to recognise it.
 - Income in this row and note is only where the provider directly invoices the patient, so should exclude income associated with reciprocal arrangements like the Global Health Insurance Card scheme and ICBs in connection to risk sharing arrangements.
 - In line with IFRS 15, revenue is recognised to the extent the provider is entitled to it and not what it expects to collect. If a credit loss allowance (bad debt provision) is required this should be recorded in TAC18 (note 20.1 and 20.2) and disclosed in note 1.3: such amounts

should not be netted off with the original income recognition if the provider is entitled to the revenue.

4.1.6. TAC07 Op Inc 2

- Note 2.1 is split between IFRS 15 revenue streams and non-IFRS 15 revenue streams as required by paragraph 113(a) of IFRS 15. Table 2A is a breakdown of other IFRS 15 income.
- Note 2.2 Fees and charges collects information in relation to the local accounts (/annual report) requirement included in the DHSC GAM and FT ARM. This note is a HM Treasury requirement. Trusts should refer to the DHSC GAM for further guidance.
- Note 2.3 collects the maturity analysis of future operating lease receipts. Please note that the maturity bandings are defined in IFRS 16 paragraph 97 and differ to those used for lease liabilities.

4.1.7. TAC08 Op Exp

- Purchase of healthcare from other NHS and DHSC group bodies is restricted to expenditure with NHS providers and Wiltshire Health and Care (this is within the business with other DHSC bodies column). If you purchase healthcare from any other bodies in the DHSC group, please contact england.provider.accounts@nhs.net.
- Expenditure with NHS Blood and Transplant should be recorded under 'supplies and services – clinical'.
- Mental health collaborative expenditure should not include internal transactions (ie where the lead provider in the collaborative is commissioning from itself).
- There is no separate row for 'inventories consumed': providers will include these costs in the relevant rows. However please note the row for drugs costs: we expect the expenditure associated with drug inventories consumed and purchase of non-inventory drugs to be included on this specific row.
- Costs included within Consultancy in Operating Expenses should meet the definition provided in the GAM. Counterparties for this line have therefore been restricted as it is deemed that bodies within the Departmental Group would not be providing such services outside of business-as-usual.

4.1.8. Link between TAC09 Staff and TAC08 Op Exp

- Staff costs in TAC08: Operating expenses includes a row for staff costs. Some trusts include staff costs elsewhere in operating expenses, for example research and development expenditure. Rows 31-38 on TAC09 allow the user to identify these elements which then feed into the appropriate rows on TAC08.

4.1.9. TAC09 Staff: employee expenses note

- Counterparties: DHSC requires separate counterparty analyses to be provided for permanent employees and other staff costs. Counterparty analysis for expenditure relating to permanent employees is restricted to Other WGA bodies (for employer NI and pension contributions) and external to government (gross salary and other payments) only. Expenditure relating to 'other' is unrestricted.
- Net accounting recharges: A counterparty analysis is not expected for these monies. Both parties to the recharge arrangement should account for the income/expenditure as 'external to government' (as with an agency arrangement). More guidance on this is provided in the Agreement of Balances Guidance.
- Definitions:
 - Permanently employed: this relates to staff who are permanently employed by the trust and includes staff who are on outward secondment or loan to other organisations.
 - Others: this relates to others engaged on the objectives of the trust and will include staff on inward secondment or loan from other organisations, agency/temporary staff and contract staff.
 - Temporary staff – external bank: This row relates to non-payroll external bank staff costs and should be used where the trust uses an external bank provider and the provider fulfils the requirement with staff on its own books. This line has a restricted counterparty analysis. The 'Other WGA' counterparty column is unlocked to permit external bank spend with NHS Professionals to be recorded in the external bank line. Note that internal bank should be recorded in the salaries and wages row.
 - Temporary staff - agency / contract: This relates to non-payroll staff only such as agency workers, interim managers and specialist contractors. It should not include bank staff or staff borrowed or

seconded from other NHS bodies. These should be recorded in temporary staff – external bank or salaries and wages as appropriate. As such, this line has a restricted counterparty analysis. The ‘Other WGA’ counterparty column is unlocked to permit agency spend with NHS Professionals to be recorded in the agency line.

- Contract staff – this means contractors engaged by the trust on a contract to undertake a project, task or interim role. It does not include amounts payable to contractors in respect of the provision of services (e.g. cleaning or security) which should not be recorded within staff costs.

4.1.10.TAC09 Staff: employer pension contributions

- The employer contribution rate for NHS pensions increased from 14.38% to 20.68% from 1 April 2019. Since then employers have continued to pay contributions at the former rate with the additional amount, in the case of NHS providers, being paid on the organisation’s behalf by NHS England. The additional 6.3% pension contribution should be recognised as notional expenditure together with notional income at month 12 only. In line with prior year arrangements these figures will be provided centrally and validated in month 12 returns. The figures will be based on month 10 pension contribution data from NHS Business Services Authority, extrapolated to a full year. Please apportion this figure between permanently employed and other categories accordingly. If significant changes have occurred at the provider in the final two months of the year such that this extrapolated figure is significantly incorrect, providers should contact the provider accounts team.

4.1.11.TAC09 Staff: Notes 6.1, 6.2, 6.3: Exit packages

- Notes 6.1 and 6.2 are for all exit packages: this includes compulsory redundancies, and other (non-compulsory) departures.
- The figures disclosed in these notes relate to exit packages agreed in the current financial year, in accordance with the GAM / FT ARM. The actual date of departure might be in a subsequent period, and the expense in relation to the departure costs may have been provided for in a previous period. The data in these notes is therefore presented on a different basis to other staff cost and expenditure notes. As the disclosures are of packages agreed in the year, the figures disclosed in these notes cannot be negative.

- Note 6.3 is an analysis of the other departures in the above note. As explained in the GAM / FT ARM, the number of payments is likely to be higher as an exit package may have more than one element in note 6.3.
- Within note 6.3, the line STA0770 is for non-contractual payments requiring HMT approval: these are special severance payments.

4.1.12.TAC12 Impairments

- This tab is the primary input for impairments. The categorisation of impairments is important for government budgeting purposes. Definitions of the different types of impairments can be found in [annex 5](#).
- By default, impairments scoring to the revaluation reserve will appear in the 'cost' section of the PPE/intangible/Right of Use asset note, and impairments scoring to operating expenses will appear in the depreciation/amortisation section of the PPE/intangible/Right of Use asset note. Table 11B allows the user to elect to override this default if desired.

4.1.13.TAC13 Intangibles

- Transfer of donated assets from consolidated charitable fund to trust (which was recognised in charity balance sheet prior to transfer):
 - Where a consolidated charity donates an asset to the trust, this is an addition for the trust and a disposal for the charity. This row is only used where the TACs include a consolidated charity. For consolidations, this line is used to simplify that treatment and show a reclassification within the group. This is only used for the transfer of actual assets, and not donations of cash.
 - The user should input the value of the addition for the trust in columns G-O. The disposal from the charity may be net of accumulated amortisation: any entry in INT0255 column P for amortisation is then grossed up in INT0095 column P.

4.1.14.TAC14 PPE: Note 13.1

- Transfer of donated assets from consolidated charitable fund to trust (which was recognised in charity balance sheet prior to transfer):
 - Where a consolidated charity donates a physical asset to the trust, this is an addition for the trust and a disposal for the charity. This row is only used where the TACs include a consolidated charity. For consolidations, this line is used to simplify that treatment and show a reclassification

within the group. This is only used for the transfer of physical assets previously held by the charity and not donations of cash or purchases of assets by the charity immediately donated to the trust (without the charity capitalising it).

- The user should input the value of the addition for the trust in columns G-N. The disposal from the charity may be net of accumulated depreciation: any entry in PPE0255 column O for depreciation is then grossed up in PPE0095 column O.

4.1.15.TAC14 PPE: Table 13E Valuation methods

- This information is collected to aid the production of the accounting policies for the consolidated provider accounts. In this table please enter the closing net book value of the assets.

4.1.16.TAC14 PPE: Table 13F Assets derecognised upon creation of a new finance lease (trust as lessor)

- Table 13F collects an additional split of PPE assets derecognised upon commencement of a new finance lease (trust as lessor). Such disposals are split in this table between those leased to other government bodies and those leased to external to government. Assets derecognised upon being leased to other government bodies are expected to be transferred to TAC14B. See [Annex 3](#) for more details.

4.1.17.TAC14A RoU Assets

- TAC14A provides the balance sheet movements notes for right of use assets. Paragraph 53 of IFRS 16 requires analysis by class of underlying asset. Information is also required by counterparty grouping to support national eliminations. The sheet is therefore structured around five separate input tables split by counterparty groupings for input, with a summary table at the top.
- Each of these input tables are structured to be conceptually similar to TAC14 PPE, but please note:
 - amounts relating to peppercorn leases are separated out because of the different government budgeting treatment, akin to donated PPE assets: the associated non-cash gain on recognition is fed into TAC07. If the peppercorn leased asset has a small associated lease liability then the addition should be split with the peppercorn portion relating only to difference between the liability and value of right of

use asset. There is an additional table (table 14F) to identify any right of use asset impairments that relate to peppercorn leased assets.

- under IFRS 16, initial measurement of the right of use asset starts with the initial measurement of the lease liability, together with the adjustments listed in paragraph 24 of the Standard. These components of the right of use asset addition must be split out in the specified rows on TAC14A which mirror paragraph 24.
- movements in the lease liability arising from subsequent remeasurement are reflected in the value of the right of use asset (ROU0096).
- capitalised dilapidation provisions are entered primarily on TAC22 Provisions: those are fed into TAC14A and default into the property column. Please allocate these provisions into the other classes of assets as appropriate: property is then the balancing figure here, less amounts moved into TAC15 for investment properties. Right of use assets derecognised under subleases (finance leases) are recorded in rows ROU0173-ROU0176. If the finance lease sublease ends and the right of use asset comes back on balance sheet, this can be reflected in ROU0081-82.

4.1.18.TAC14B Lessors additional info

- **This sheet must be completed (and only completed) by providers who are lessors of intra-government finance leases.** Intra-government includes NHS providers, other DHSC group bodies, other WGA bodies and local authorities. If the Trust is not the lessor of a finance lease with one of these bodies then this tab can be ignored. Please refer to [Annex 3](#) for more information on completing this tab.

4.1.19.TAC15 Investments

- Note 17.1 Other investments / financial assets:
 - This is a table of movements in the *net* carrying value of financial assets, so is after any credit loss allowances. IFRS 9 changes the way impairments to financial assets are measured by applying an expected credit loss model. Movements in stage 1 and 2 credit loss allowances (initial 12 month expected losses and lifetime expected losses where the financial asset has reduced in credit quality) should be recorded in the row for '(increases)/decreases in credit loss allowances'. Such losses feed into the 'movement in credit loss

allowance' row in the operating expenses note along with any movements in allowances on receivables.

- Once a credit impairment event has occurred, these losses reach stage 3 and the stage 1 and 2 loss allowances should be reversed and an impairment (stage 3 loss) recorded in TAC12 which will feed the net impairments row in Note 17.1. This will appear as an impairment in the operating expenses note.
- Table 17A Gross carrying value of other investments / financial assets:

We are not collecting a full reconciliation of movements in credit loss allowances for non-receivable financial assets (investments) as we do not expect it to be material to the consolidated provider accounts and are instead recording investments on a net basis. Table 17A collects the value of the total credit loss allowance on other financial assets and uses this to compute the gross carrying value at the balance sheet date.

4.1.20.TAC17 Inventories: centrally procured inventories (personal protective equipment) – green rows

- Providers are required to recognise the benefit received from centrally procured personal protective equipment and the utilisation of those inventories at deemed cost. More detail was provided in our [2020/21 year end accounting guidance](#) and this remains relevant.
- All entries in relation to personal protective equipment received free of charge should be made in the inventories note on TAC17. From here, relevant figures in income (notional grant) and expenditure (utilisation and write downs) will be automatically populated. The I&E impact of any timing difference between the receipt and utilisation of these items will be excluded from adjusted financial performance so it is essential that these entries are recorded only in the dedicated column. All rows and columns added to the TACs for recording these inventory items are coloured olive green for ease of reference.
- 'Additions (donated) – from DHSC' is expected to match the value of stock communicated by DHSC in outbound stock statements. All providers are expected to recognise receipt of these inventories in full.

4.1.21.TAC18 Receivables: Note 20.1 definitions

- A **contract receivable** is a provider's unconditional right to receive cash or other consideration in relation to contracts with customers (revenue under

IFRS 15). An unconditional right will most often arise once performance obligations have been satisfied. A provider does not need to have raised an invoice to have an unconditional right to consideration. If a contract specifies that the NHS provider is entitled to payment in advance then the contract receivable arises before the performance obligations have been satisfied (a contract liability will then also be recognised where such performance obligations have not been satisfied by the period end).

- A **contract asset** is where the provider's right to consideration is still conditional on another factor (other than the passage of time or an administrative process). This means performance obligations have been partially satisfied and revenue has been recognised but the provider has no entitlement to any consideration until further performance obligations have been satisfied. If a provider has simply not issued an invoice at the period end but otherwise has an unconditional entitlement to the consideration, this is not a contract asset – such 'not yet invoiced' amounts are contract receivables. We don't expect this to be a significant item for providers.

Further guidance on classifying receivables is provided in [Annex 7](#).

4.1.22.TAC18 Receivables: note 20.2 Allowances for credit losses

- This note is split between contract receivables and all other receivables. Additionally, it splits each of these categories between balances with DHSC group bodies and balances external to the group, in order to facilitate group eliminations.
- In general, movements in providers' credit loss allowances are expected to relate to the following four main rows:
 - New allowances arising – lifetime expected credit losses assessed when initially recognising the receivable
 - Changes in the calculation of existing allowances – changes in allowances for receivables recognised in a previous period including changes in the credit quality of the debtor.
 - Reversals of allowances – where the allowance is released because the receivable has been paid
 - Utilisation of allowances – where the receivable is subsequently written off
- Most providers are unlikely to need to use the 'changes arising following modification of contractual cash flows' (where credit payment terms are altered) or 'foreign exchange and other changes' rows.

- Checks at the bottom of the table ensure that the closing total for credit loss allowances agrees to the main receivables note.

4.1.23.TAC18 Receivables: note 22.1 Finance lease receivables

- Note 22.1 is a maturity analysis for finance lease receivables. Maturity categories for the undiscounted future lease receipts (gross lease receivables) are specified in paragraph 94 of IFRS 16 and differ to the maturity analysis of lease liabilities. The carrying value of the net lease receivable is then split between current and non-current. Refer to Annex 8: Agreement of balances for leases for details on why the current portion is split further for agreement of balances.
- Note 22.3 is a movement note for lease receivables. Remeasurements and interest arising feed into TAC11. Lease receipts received feeds directly into the cash flow.
- Table 20A collects the movements in the allowance for uncollectable lease payments included in notes 22.1 and 22.2 (credit loss allowances for finance lease receivables). Any amounts included in 'arising' and 'reversed' will feed into operating expenditure on TAC08.

4.1.24.TAC21 Borrowings

- In note 27, loans, including those from DHSC, are held at amortised cost. For DHSC loans both principal and interest accrual balances are validated together against this note.
- Note 28.1 is the maturity analysis for gross (undiscounted) lease obligations. Unlike finance lease receivables, the standard directs the preparer to follow IFRS 7 in determining appropriate time bandings for this analysis. Net lease liabilities are split between current and non-current. Refer to [Annex 8](#) for details on why the current portion is split further for agreement of balances.
- Note 28.3 is a movement note for lease liabilities. Cash outflows entered into this note feed directly into the cash flow statement. Similarly, interest arising on the liability in year feeds directly into finance costs on TAC11. Lease additions and lease liability remeasurements are validated against the right of use asset note or a sublease receivable. Please ensure that the counterparty classification of lease liabilities matches that of the right of use asset.
- Note 29.1 is a reconciliation of the movements in liabilities that arise from financing activities, showing both cash and non-cash movements. This is a requirement of IAS 7. Examples of how to complete this note can be found in

[Annex 4](#). Remeasurements of PFI liabilities are entered into this note and will feed finance costs on TAC11.

4.1.25.TAC22 Provisions: Table 30A Capitalised dilapidation provisions

- Paragraph 24(d) of IFRS 16 requires an estimate of costs to be incurred by the lessee in restoring the underlying asset to the condition required by the terms of the lease to be reflected in the measurement of the right of use asset. New lease dilapidation provisions are therefore capitalised. The entry for these is in TAC22 which feeds into TAC14A for right of use assets. Note that they feed into the 'property' column in TAC14A by default; after entry in TAC22 movements in capitalised dilapidation provisions need to be allocated by class of underlying asset in TAC14A (ROU0097-ROU0099 in each counterparty table) or to right of use investment properties in TAC15 (IGR0065).

4.1.26.TAC24 On-SoFP PFI

- Note 33.1 is a maturity analysis of the gross and net balance sheet obligations under the service concession arrangement.
- Note 33.2 is a maturity analysis of the total future obligations under the scheme – this includes the balance sheet obligation and is expected to be at least equal to (but may not be limited to) the total future unitary payments to which the trust is committed.
- Table 33A is a maturity analysis of total future obligations under the service element of the scheme. This is not an accounts disclosure requirement, but the data is still required for the Whole of Government Accounts.

4.1.27.TAC24 On-SoFP PFI: Note 33.3 Analysis of unitary payment

- In the analysis of amounts payable to the service concession operator, the 'other amounts' rows (CAP2680 and CAP2690) are expected to be used only very rarely. They are for amounts that the trust is committed to pay under the PFI / service concession contract but do not form part of the UP. Any amounts for services that the trust has elected to pay, or charges for non-contractual works (such as fixing damage) should not be included in these rows. As a general rule of thumb, if the expenditure feels more appropriate to be in Premises or elsewhere in TAC08 rather than the PFI row, do not include in the 'other amounts' rows here and use the direct categorisation into the relevant operating expenses row in TAC08. Elements of the unitary payment must be completed in this table in order to flow through to the PFI row in TAC08.

4.1.28.TAC24 On-SoFP PFI: Table 33C: PFI budgeting

- This table is a comparison between costs on an IFRS basis and on a UKGAAP/ESA10 basis. This should be completed by all trusts who are disclosing a service commission (e.g. PFI) commitment at the balance sheet date.
- If the Trust's PFI scheme was accounted for on balance sheet under UK GAAP prior to the transition to IFRS, this note should be completed with equal costs under each basis.
- The first 12 lines of the note deal with the **revenue** impact. The first part of the table collects the impact on the IFRS accounts of having the PFI scheme on balance sheet: i.e. charges for services, depreciation charges and so on. CAP2305 can be unlocked on request where the trust is recognising one-off items of income or expenditure that do not relate to the current year unitary payment (eg. upon termination or writing off lifecycle prepayments). Please email england.provider.accounts@nhs.net to unlock this row so that we can assess the DHSC budgeting treatment. There is then a line for the UK GAAP / ESA 10 version of this. A further line then calculates the difference between the two.
- The UK GAAP / ESA 10 version of the revenue charge feeds from table 33D, which is designed to show how the figure should be derived. The 'effect on PDC dividend' in the UK GAAP analysis will be the increase to the PDC dividend as a result of the residual interest being on the balance sheet. This is different to the impact on the current IFRS accounts' PDC dividend captured in the IFRS revenue part of table 33D.
- **Capital** expenditure on a UKGAAP basis is expected to relate to the build-up of a residual interest over the life of the scheme: additions to build up the residual interest were recognised under UK GAAP with an off-balance sheet PFI scheme. This is the capitalisation of part of the unitary payment under UK GAAP.
- Capital expenditure under IFRS will be any current-year capital additions recognised in the IFRS accounts, for example capital lifecycle spend.

4.1.29.TAC26 Pensions

- These notes are only for use by trusts who have defined benefit pension schemes accounted for as such in their accounts. These are commonly interests in local government pension schemes. The NHS Pension Scheme

is accounted for as a defined contribution scheme so should **not** be included here.

- Note 35.1 should be seen as a 'balance sheet movements' note. Entries here feed into note 35.2 and the net liability or net asset is then automatically populated into TAC20 PAY0410 (for net liability) or TAC18 REC0620 (for net liability).
- Note 35.3 computes the amounts to be recognised in the SoCI. This does not in itself make the entries in the SoCI note(s) – the user will need to do that. This will usually be 'pension cost – other' on TAC09. Table 35A asks where these SOCI amounts have been recorded.

4.1.30.TAC27 Financial instruments

- These notes collect the information on carrying values and fair values of financial assets and financial liabilities required by IFRS 7.
- The primary analysis in notes 36.1 to 36.4 is the carrying value of financial assets and financial liabilities split by class of financial instrument (vertically) and IFRS 9 measurement category (horizontally). JoCs check the reasonableness of entries here against the rest of the balance sheet.
- Rather than separately collecting fair value notes, column L (for assets) and J (for liabilities) asks the user if carrying value is not a reasonable approximation of fair value, and then asks for fair value information if the answer is 'yes'.
- The analysis of maturity of financial liabilities should be prepared on a gross liability basis (ie. undiscounted future cash flows). The table is split out horizontally by class of financial liability to aid preparation – this level of detail is unlikely to be required in accounts. Below is a summary of how to approach each category in this analysis:
 - **PFI and lease liabilities** - The maturity of PFI and lease liabilities are automatically populated from TAC24 and TAC21 where gross commitments are already entered.
 - **DHSC loans** - Future undiscounted cash flows on DHSC loans should include all future interest payments. This information should be available in loan repayment schedules. Checks beneath the table require gross DHSC loan commitments in this note to exceed the book values in TAC21. If normal course of business loans are nearing the end of their repayment term such that future interest charges are less than £1k,

entering a decimal in this note to exceed the book value will pass the validation.

- **Trade and other payables** - Most providers do not have significant non-current trade and other payables. Unless interest is payable on outstanding trade payables, undiscounted future cash flows are likely to equal book values. A check beneath the table requires this analysis to at least equal to the book value disclosed in the book value tables above (split by DHSC group and external).
- **Provisions that are financial liabilities** – As the HM Treasury provisions discount rates are on occasion negative, undiscounted future cash flows in relation to provisions that meet the definition of a financial liability may be less than the carrying value. The check on this column therefore only checks that a cash flow has not been omitted where a book value has been disclosed in the tables above.
- **Other borrowings and other financial liabilities** – Only a small number of providers have liabilities in these classes. This is therefore an aggregate of both classes. Checks ensure the undiscounted future cash flows are at least equal to the book values in the notes above.
- **Consolidated charitable funds** – this remains a separate class of financial liabilities to enable us to deconsolidate charitable funds before reporting to the Department of Health and Social Care. Checks on this column also ensure undiscounted future cash flows are at least equal to the book values in the notes above.

4.1.31.TAC30 Transfers by absorption

- These tables are only used for transactions meeting the definition of a transfer by absorption per the DHSC GAM. Refer to section 5 of this document for further guidance.

4.1.32.TAC31 / TAC32 – Newly authorised foundation trusts – currently not applicable

- TAC31 and TAC32 are only used where an NHS trust is authorised as a foundation trust, whether at the start of or during a year. They should not be used for absorption transfers between bodies.
- They should not be used where a new NHS trust or NHS foundation trust is created. Where a new entity is formed, it is created with nil balances with absorption transfer(s) shortly after.

- The expected sign guidance applies to both a trust recording its 'transfer to FT' and an FT recording its 'start of period' balances.

4.1.33.TAC33 Prior period adjustments

- As explained in section 3, prior year figures in the TAC schedules are unlocked for editing. The original comparatives are locked into table 44A: if a prior year figure is changed, this tab will calculate the difference and ask for an explanation.
- Tables 44B and 44C then ask for more details of capital and revenue PPAs respectively: this is required as PPAs score to the current year in DHSC budgetary terms and for adjusted financial performance, so we need to classify them appropriately.

5. How to record a transfer by absorption

This section has been drafted on the basis of an incoming absorption transfer, but the principles apply equally to an outgoing transfer. Where we refer to ‘the provider’ we mean the continuing organisation recording the inward absorption transfer.

Step 1: Determine the transferring balance sheet numbers

The first step is for the provider to have working papers for the balances of the SoFP at the point of transfer. Please be reminded that as set out in the DHSC GAM, the recipient of an absorption transfer should recognise assets and liabilities at their book value on transfer. If the provider needs to make any adjustments to the values or classifications either on the basis of available supporting information or accounting policy alignment, these adjustments should be made by the provider **after** recognising the transfer. The DHSC GAM sets out that these subsequent adjustments relating to harmonising accounting policies are made directly in taxpayers’ equity (reserves). All numbers in the TAC recognised as ‘transfer by absorption’ (and covered by the steps below) must be the unadjusted numbers sent by the divesting body. This also allows eliminations across the DHSC group.

Step 2: Complete summary information on TAC30

Complete Table 42A on TAC30 to provide summary information on each individual transfer by absorption.

Step 3: Complete detailed information on the net assets transfer on TAC30

Table 42B is then used to complete the detail of the assets and liabilities being transferred. This sums to net assets (row ABS1250) which will equate to the gain/loss on transfer recorded in the SoCI.

Step 4: Revaluation reserve

Any revaluation reserve balances associated with transferred assets should be reinstated in the receiving body’s revaluation reserve following transfer.

Transferring revaluation reserve balances are entered in rows ABS1260 to ABS1290. Totals here then flow through to table 42C for transfers between reserves.

Step 5: Transfers between reserves

Applying the revaluation reserve principles in the DHSC GAM, after the net gain/loss on absorption in the SoCI flows through to reserves, any other transferring

reserves are then recreated by means of a transfer from the I&E reserve. Table 42C is used to record the transfer between reserves. It is not intended to present the 'impact' on reserves as it does not include the effect of the absorption gain/loss.

Step 6: Check that inter-provider balances have been eliminated

If the transfer relates to the provider taking on services from another provider and the two finance functions have not been merged, additional care should be taken to ensure that any internal balances between the separate organisations after the point of transfer have been eliminated prior to completion of the TAC schedules. For example in the case of a wholesale acquisition or merger, if as an interim measure the TACs have been completed by adding together TACs from the two former bodies, please ensure that any items such as loans between the bodies have been eliminated in the entity's closing balance sheet.

Income and expenditure transactions between the two entities before the point of transfer should not be eliminated.

Step 7: Check impact on cash flow statement

The automation within the cash flow statement of the TAC schedules calculates gross balance sheet movements for receivables and payables. As such, any movements in receivables / payables that have resulted from the transfer by absorption must be removed from these calculations as they do not represent cash flows. These amounts will be automatically adjusted through rows CFS0120 and CFS0280 on TAC05 using information provided on TAC30.

The amounts adjusted out will relate to operating balances only (i.e. exclude items that do not relate operating cash flows such as capital payables, interest receivable etc) as these are already removed from the calculated movement. Please ensure such balances have been appropriately split out on TAC30.

Step 8: Check absorption transfers with other providers eliminate

Absorption transfers between providers must eliminate in the consolidated NHS provider accounts. We will review all transfers and follow up with providers where this is not the case and ask for differences to be resolved. Providers are therefore advised to check with their transfer counterparty that the figures entered into TAC forms match prior to submission; this includes gross values of cost and depreciation/amortisation in each category of PPE and intangibles. This is particularly important where absorption transfers arise following the demise of one or more providers.

6. How to consolidate a charity into the TAC schedules

Different types of charities and approach to consolidation

Section 3.2 of this guidance explains the three different circumstances for an NHS provider with a linked NHS charity.

This chapter is only applicable to providers locally consolidating a charity under IFRS 10 and explains how to reflect this in the TAC schedules.

Overall structural approach

The consolidated provider accounts will include charitable funds where consolidated locally under IFRS 10. Some providers also have other subsidiaries so prepare group accounts for that reason.

As set out in the Department of Health and Social Care Group Accounting Manual (DHSC GAM), NHS providers preparing group accounts will have 'group' and 'trust' columns in their accounts. For some providers, the 'group' column will include other subsidiaries, alongside the charitable funds. By default, the numbers presented in the TAC schedules are 'group' – this means that auditors can confirm consistency between the accounts and TACs for all bodies.

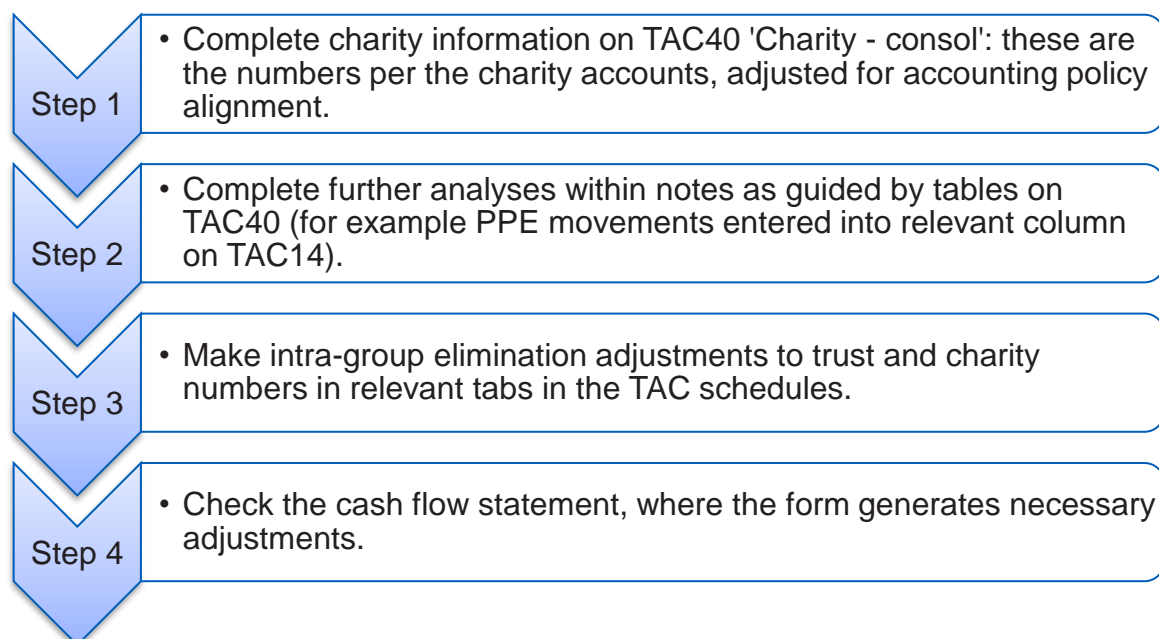
Financial planning and monthly monitoring returns are prepared on a 'group without charities' basis. We therefore need to be able to clearly identify group without charities in an easily understandable way in order to drive consistency between TACs and monthly monitoring.

DHSC needs to consolidate all charities (apart from a small number of fully independent charities) as a separate exercise for its compliance with the ONS definition of the departmental group. NHS England is required to report to DHSC with all charities deconsolidated as part of this process.

To make this approach as straightforward as possible, local consolidation eliminations between the charity and the group without charity (a term we use rather than 'trust' as some providers have both a consolidated charity and other subsidiaries) are presented separately in the TAC schedules. The headers of these columns are coloured blue to ensure they stand out.

Consolidating a charity

In summary, the approach to consolidating charities in the TAC schedules is as follows:



These steps are explained in more detail below.

Step 1: Complete charity information on TAC40 'Charity - consol'

TAC40 is designed to collect information from the charity's accounts, in a simplified format. This should be before any local intra-group eliminations, but after any accounting policy adjustments that you need to make to the charity numbers to bring them into line with the trust group accounting policies. This includes aligning the timing of income and expenditure recognition.

Where possible, numbers entered here feed into the rest of the TAC schedules. In some places the information on TAC40 is too summarised; more detail is required elsewhere and the two are validated. When data is entered, text alongside the TAC40 tables highlight in blue text where further analysis is required elsewhere, for example PPE movements input on TAC14.

Statement of Financial Activities / SoCI

On TAC40, resources expended on charitable activities should be classified by ultimate beneficiary. In most cases, donations of physical assets received by the trust occur where the charity purchases an asset which upon delivery immediately goes into the books of the trust. Row CHC0065 in this table is intended for this

scenario: this line is cash expenditure for the charity for the purchase, but the spend is categorised in columns relating to the beneficiary (the trust), which will then subsequently eliminate against the non-cash income recognised in the trust.

Where the trust recharges staff or other costs to the charity and uses net accounting for this in the 'trust only' accounts (thus recognising no income or overall expenditure), the expenditure within the charity should be considered as incurred directly with the employee / external to the NHS in TAC40. There will be no elimination of the expenditure upon group consolidation as the elimination has already been performed within the trust accounts through the net accounting being used.

Movement in charitable funds reserve

This is a simplified SoCIE. Where possible, movements are populated from previous tables however trusts should review the split between restricted and unrestricted reserves and clear the check which validates closing reserves against the SoFP.

Charity cash flow

The cash flow statement on TAC40 contains the charity's position. This feeds into TAC05 (SoCF) which presents the cash flow statement on a group basis. Cash flow elimination adjustments are then computed from SoFP and I&E eliminations recorded elsewhere and displayed in tables at the bottom of TAC05. These are reversed out in generating a 'group without charity' cash flow statement on TAC05A.

Transfers by absorption table

Where a provider has gained control over another NHS body's charitable funds during the year and this meets the definition of a subsidiary for the provider, this should be accounted for as an absorption transfer within the provider's group accounts. A gain on transfer may be recognised (within the group accounts only) and the financial activity of the charitable fund should be consolidated for the current year only (i.e. no restatement of prior periods). By completing this table, assets and liabilities transferred will be automatically populated into the relevant movement notes throughout the TAC schedules.

This table should not be used where the funds of a demising charity have transferred into the funds of the provider's existing charity. This would be recorded as incoming resources in the underlying charity's accounts.

Step 2: Complete further analyses within notes as guided by tables on TAC40

Some information is entered in a summarised form on TAC40 and further analysis will be required in the corresponding group accounts note. For example, detail of PPE movements is needed on TAC14. Text alongside the primary TAC40 tables highlights in blue text where this is required.

Step 3: Make intra-group adjustments to Trust and Charity numbers in relevant tabs in the TAC schedules

The charity information input on TAC40 is then fed into the rest of the TAC schedules, shown as (2) in the figure below:

Note XX Other Operating Income	A07CY01	A07CY01A	A07CY01B	A07CY01C	A07CY01D	A07CY02	A07CY03	A07CY04	A07CY05	A07CY06	A07CY07	A07CY08	A07CY09	A07CY10	A07CY11	A07CY12	A07CY13
	Group including consolidated charity 2017/18	Trust eliminations 2017/18	Charity eliminations 2017/18	Charity 2017/18	Group before consolidating charity 2017/18	Business with NHS FTs 2017/18	Business with NHS Trusts 2017/18	Business with DH 2017/18	Business with Public Health England 2017/18	Business with Health Education England 2017/18	Business with CCGs and NHS England 2017/18	Business with Special Health Authorities 2017/18	Business with NDPBs 2017/18	Business with other DH bodies 2017/18	Business with other WGA bodies 2017/18	Business with Local Authorities 2017/18	Business with bodies external to government 2017/18
Expected sign	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Research and development	-	0			0	27	9	17,721		32,796	1,926						1,710
Education and training	-	54,179			54,179												

With gross charity numbers feeding into the column marked (2) above, the columns to the left marked (3) then enable recording of intra-group adjustments (specifically for the charity subsidiary only) in leading to the group total. Eliminations from trust numbers and charity numbers should be recorded in separate columns as indicated. There are validation checks to ensure that eliminations balance overall.

For providers with no other subsidiaries, 'group without charity' means the same as their 'trust' position. For providers with non-charity subsidiaries, these entities should already be consolidated in the 'group before charity' numbers.

Step 4: Consider if IFRS 16 leasing elimination adjustments are required between Trust and consolidated charity

This is not expected to apply to many providers but is explained at the end of this section.

Step 5: Check the cash flow statement

The TAC schedules are designed to generate cash flow adjustments as much as possible. Table CF3 on TAC05 (SoCF) calculates the post-elimination cash flow entries for working capital, operating cash flows and investing cash flows for consolidated charities. Finally, TAC05A then processes adjustments to generate a cash flow statement without the charity.

If TAC05A does not balance (i.e. cash flow statement does not agree to balance sheet cash movements), please ensure that:

1. you have fully completed the rest of the TAC schedules first;
2. you have no other validation fails and any explained JoCs are reasonable; and
3. all 'other adjustment' entries on TAC05 are reasonable.

If after these steps you still have a problem with TAC05A, please get in touch with england.provider.accounts@nhs.net providing a copy of your completed form.

Lease arrangements between the provider and a consolidated charity

NHS charitable funds prepare accounts under the charities SORP which does not currently align with IFRS 16 for lease accounting. When preparing local group accounts, accounting policies should be aligned and be compliant with the GAM. This means that any leases within charities should be converted to an IFRS 16 basis before consolidation. Providers should consider the materiality of any leases within the charity before taking that step. Right of use assets has been added to TAC40 to facilitate this however detailed lease disclosures are not required in the TACs for consolidated charity funds as they will not be material at a national level.

Some providers may have leasing arrangements between the Trust and its consolidated subsidiary. These arrangements will fall into one of six categories. The following table sets out the recommended approach in the TAC forms.

Trust (IFRS 16)	Charity (not IFRS 16)	TAC consolidation approach
Lessor – operating lease	Lessee – operating lease	Continue to eliminate charity expenditure against trust income before applying IFRS 16 to the charity.
Lessor – operating lease	Lessee – finance lease	n/a – there are currently no lease arrangements of this nature disclosed between trusts and consolidated charities.
Lessor – finance lease	Lessee – operating lease	
Lessor – finance lease	Lessee – finance lease	
Lessee	Lessor- finance lease	
Lessee	Lessor – operating lease	This arrangement results in double counted assets on consolidation. Within the TACs, the trust and charity numbers should be recorded gross (double counting the asset). There is then functionality within the TAC forms to

		<p>record consolidation adjustments. This is only visible to providers who require it.</p> <p>We are currently aware of only two providers who may be required to recognise right of use assets leased from a consolidated charity:</p> <ul style="list-style-type: none">• Royal Berkshire NHS Foundation Trust• Salisbury NHS Foundation Trust <p>If you have an arrangement of this nature please request the functionality be unlocked by emailing england.provider.accounts@nhs.net</p> <p>The approach to consolidation should be:</p> <ul style="list-style-type: none">• Cash flows within the trust should be eliminated against charity income.• All other trust lease accounting entries should be unwound (e.g depreciation reversed, additions reversed, unwinding of interest reserved etc...) <p>This will result in a change in the consolidated outturn compared to the sum of the two organisations.</p>
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Annex 1: Independent charities

As guided by section 3.2, providers should leave both TAC charity tabs blank if their charity is included on the list below.

‘Fully’ independent charities

These are the charities that are ‘fully’ independent and are excluded from the DHSC consolidation. These are:

NHS trusts:

- Barts Charity
- Imperial College Healthcare Charity
- Leeds Teaching Hospitals Charitable Foundation
- Nottingham University Hospitals Charity
- Royal National Orthopaedic Hospital Charity

NHS foundation trusts:

- Above & Beyond (i.e. University Hospitals of Bristol and Weston NHS FT)
- Addenbrooke’s Charitable Trust (i.e. Cambridge University Hospital NHS FT)
- The Alder Hey Charity
- Birmingham Children’s Hospital Charities
- Chelsea and Westminster Health Charity
- Great Ormond Street Hospital Children’s Charity
- Guy’s and St Thomas’ Charity
- King’s College Hospital Charity
- Maudsley Charity
- Moorfields Eye Charity
- Northamptonshire Health Charitable Fund
- Oxford Radcliffe Hospitals Charitable Fund
- Queen Elizabeth Hospital Birmingham Charity
- Royal Brompton and Harefield Hospitals Charity
- Royal Marsden cancer Charity
- The Royal Free Charity
- Sheffield Hospitals Charity
- St George’s Hospital Charity
- University College London Hospitals Charities
- University Hospitals Coventry & Warwickshire Charity

Annex 2a: Changes to TAC schedules since month 9 2023/24

Updates since 7 March draft of this document are highlighted in yellow.

Tab/Table/Note affected	Change	Detail
PFI and other service concession IFRS 16 remeasurement changes		
TAC02 SoCI – Adjusted financial performance	New row	New row added to the calculation of adjusted financial performance to mirror changes in the PFR form for 2023/24 by removing the PDC dividend benefit arising from the application of IFRS 16 to PFI liabilities.
TAC24 On-SoFP PFI – Note 33.5	Unlocked cell	Subcode PFI0440 (impact on PDC dividend in the cash flow statement) has been unlocked to disclose the impact of PFI remeasurement on the March PDC dividend payment.
TAC28 Disclosures – Note 40.1	New row	The breakeven duty financial performance calculation has been updated to remove the PDC dividend adjustment included in the starting surplus/deficit measure (adjusted financial performance).
Other changes		
TAC06 Op Inc 1 – Note 1.1	Unlocked cell	The 'business with NHS providers' column on Commissioning income for mental health collaboratives (INC0236) has been unlocked to permit lead providers to recognise income from other collaboratives for out of area placements.
TAC11 Finance & other – Note 9 TAC40 Charity – consol - SoCI	New rows	These rows are only application where a provider is derecognising a controlling interest in their charitable funds from their group accounts. New rows have been added to recognise the loss arising from this transaction on TAC40 (subcode CHC0105) and TAC11 (subcode FIN0135).
TAC14A RoU Assets – Table 14G	New table (not visible to all providers)	A new table has been added to collect additional information in relation to peppercorn leased assets from selected providers to facilitate consolidation adjustments in the consolidated provider accounts.
TAC14X RoU Assets PY – all counterparty tables	Locked rows	Prior period adjustment rows (prior to 1 April 2022) have been locked and hidden. Prior period adjustments to right of use assets cannot pre-date IFRS 16 implementation.
Validations and justify or change points		

Tab/Table/Note affected	Change	Detail
TAC Validations – validation 113	New check	A new signage check has been added to ‘transfers to the I&E reserve for impairments arising from consumption of economic benefits’ (TAC23 Reval Res, subcode RER0080).
TAC Validations – validation 124	Amended check	This validation was added at month 9 (validation 123) but scenario 2 has been updated for month 12. This validation, restricting the use of the contingent rent row in the breakdown of the unitary payment following application of IFRS 16 measurement principles to PFI, liabilities, has been updated for month 12. For detailed guidance please refer to section <u>2.1.1</u> .
TAC Validations – validation 126	Amended check	This check has been amended to include new signage checks against note 33.4 on TAC24 On-SoFP PFI.
TAC Validations – validation 127	New check	A new check has been added to ensure the impact of IFRS 16 remeasurement on closing the PFI liability is less than the sum of the transition and in-year remeasurements.
TAC Validations – validation 202	New check	A new check ensures the audit fee has been separately disclosed for current and prior years.
TAC JoCs – JoC 34	New check	New check added to ensure Table 14G on TAC14A has been completed where required. (Table only visible to selected providers).
TAC JoCs – JoC 45	New check	A new check has been added expecting PFI remeasurements to increase the value of the liability.
TAC JoCs – JoC 46	New check	New check to ensure PFI liability remeasurements are separately disclosed between transition and in-year remeasurements.
TAC JoCs – JoC 49	New check	New check to ensure the year on year movement in gross and net PFI liabilities is consistent.
TAC JoCs – JoCs 50 & 51	New checks	New checks added to check the reduction in the total PFI commitments or commitments for the service element does not exceed the amount due within one year at the previous year end.
TAC JoCs – JoCs 53 & 54	Amended checks	Existing checks comparing amounts paid to the operator in year with prior year commitments due within one year have been updated to allow for the application on in year inflationary uplifts not included in the prior year commitment.
TAC JoCs – JoC 58	New check	New check to ensure the impact of implementing IFRS 16 on PDC dividend charge per note 33.5 is consistent with the impact on the opening and closing liability (unless limited by net liabilities).

Tab/Table/Note affected	Change	Detail
TAC JoCs – JoC 78	New check	New check expect the application of IFRS 16 to PFI liabilities to increase the value of repayments.

Annex 2b: Changes to TAC schedules since month 12 2022/23 as seen at month 9 2023/24 (Month 12 updates in red)

Tab/Table/Note affected	Change	Detail
PFI and other service concession IFRS 16 remeasurement changes		
TAC21 Borrowings - Note 29.1 TAC04 SOCIE	New rows	<p>New input row added to note 29.1 for the 1 April 2023 transition adjustment to remeasure PFI, LIFT and other service concession scheme liabilities using IFRS 16 principles.</p> <p>The transition remeasurement entered into this row will automatically feed an adjustment row added to the I&E reserve in the SOCIE on TAC04.</p>
TAC21 Borrowings - Note 29.1 TAC11 Finance & other – Note 8.1	New rows	<p>A new input row has been added to note 29.1 for in-year remeasurements of PFI, LIFT and other service concession scheme liabilities arising from a change in index or rate.</p> <p>The in-year remeasurement entered into this row will automatically feed a new row in finance costs in note 8.1 on TAC11.</p>
TAC24 On-SoFP PFI - Note 33.3	Restricted cells	<p>Following remeasurement of PFI, LIFT and other service concession liabilities using IFRS 16 principles, contingent rent should not arise. Use of the contingent rent row in the breakdown of the unitary payment is now restricted. In some limited circumstances this row may still be utilised.</p> <p>For more guidance, please see section 2.1.1</p>
TAC24 On-SoFP PFI - Table 33C	New row	<p>A new row has been added to the IFRS revenue costs of this table for the in-year remeasurements resulting from a change in index or rate. This figure feeds from the remeasurement entered in TAC21 (via TAC11).</p>
TAC24 On-SoFP PFI - Notes 33.4 and 33.5	New tables	<p>Two new tables added for 2023/24 only. These tables address the disclosure requirements of IAS 8, paragraph 28(f) following implementation of a new accounting policy. They disclose the impact of the change in measurement on the breakdown of the unitary payment and on each primary statement.</p>

Tab/Table/Note affected	Change	Detail
TAC02 SoFP – adjusted financial performance	New rows	New rows have been added to the calculation of adjusted financial performance to mirror changes in the PFR form for 2023/24. Actual finance costs for IFRIC 12 schemes on an IFRS 16 basis are removed and replaced with forecast finance costs on an IAS 17 basis.
Other changes		
Various tabs	Column removed	Following the dissolution of Health Education England on 1 April 2023, this counterparty column has been removed from notes throughout the form. Any remaining balances formerly relating to HEE should be recorded against NHS England (CBA033).
TAC01 Confirmations – Q13	New question	A new question had been included asking providers to confirm if any unapproved special severance payments have been disclosed in the TACs, including where retrospective approval is being sought.
TAC06 Op Inc 1 – Note 1.1	New row	For acute services the API income row within income from patient care has been split between variable (based on actual activity) and fixed (does not vary with actual activity). For more guidance, please refer to section 2.1.4 and guidance box within the TAC form.
TAC07 Op Inc 2 – Note 2.1 TAC08 Op Exp – Note 3 TAC14 PPE – various tables	Rows / columns removed	Rows previously included for the recognition of donated equipment from NHSE or DHSC as part of the COVID response have now been removed. Amounts previously split out for depreciation or the net book value of these assets are now mapped to the ‘donated / granted assets’ rows instead. Any providers in receipt of assets transferred from DHSC’s MedTech Operations in 2023/24 should recognise these in line with any other donated asset addition.
TAC07 Op Inc 2 – Table 2B (2022/23 reference)	Table removed	Following the curtailment of COVID reimbursements, this breakdown table has been removed.
TAC11 Finance & other – Note 8.1	Rows removed	The separate rows of finance costs for PFI and LIFT have now been aggregated to simplify this note. These schemes are still split out on TAC24.
TAC14 PPE – Note 13.5 (2022/23 reference)	Note removed	The analysis of PPE assets subject to an operating lease (lessor) will no longer be collected for the consolidated accounts however providers should continue to address this disclosure requirement in local accounts where relevant and material.
TAC14X RoU Assets PY	New tab	Comparatives for right of use assets (TAC14A) are now included on a separate new tab.

Tab/Table/Note affected	Change	Detail
TAC18 Receivables – Note 20.2	Revised column split	The table for movements on allowances for credit losses (doubtful debts) has been expanded to capture the DHSC group / other bodies split separately for contract receivables and other receivables.
TAC22 Provisions – Notes 30.1, 30.2 and Table 30C	Row / column removed	The row and column for 'lease dilapidations – amounts charged to revenue' have been removed. Any revenue dilapidation provisions previously separated out are now mapped to 'other' provisions.
TAC33 PPAs – Tables 44A, 44B and 44C	New rows and columns	Rows and columns expanded to capture prior period adjustments relating to right of use asset.
TAC61 – TAC64	Various	Counterparties have been updated for changes since 2022/23.
Validations and justify or change points		
TAC Validations – Validations 1 – 7, 31, 32, 58, 59, 72, 140, 155, 165, 178, 188 & 206 (2022/23 references)	Checks removed	Obsolete validations have been removed from the form in line with other changes to the TACs. These checks previously related to: <ul style="list-style-type: none"> • IFRS 16 implementation • COVID reimbursement income • Removal of property rental row • Health Education England AoB consistency • 2022/23 AfC pay award
TAC Validation – Validation 3	Amended check	Validation updated to include new confirmation question 13 relating to special severance payments.
TAC Validations – Validation 40	Amended check	Signage check has been expanded to include categories of assets under construction in table 13A.
TAC Validations – Validation 90	Amended check	Following the redesign of table 20A (allowances for credit losses) the checks underneath the table summarised in this validation have been updated.
TAC Validations – Validation 109	Amended check	An additional check on table 30B on TAC22 is now included in this validation. The new check ensures that provisions expenditure per table 30B does not exceed total expenditure on that row in TAC08 / TAC09.
TAC Validations – Validation 114	New check	This new check ensures the row for 'transfer from the revaluation reserve to I&E reserve upon asset disposal' has only been used where a disposal in the has been recognised in the relevant asset category.
TAC Validations – Validation 124	New check	This validation restricts the use of the contingent rent row in the breakdown of the unitary payment following application of IFRS 16 measurement principles to PFI, LIFT and other service concession liabilities. For detailed guidance please refer to section <u>2.1.1</u>

Tab/Table/Note affected	Change	Detail
TAC Validations – Validation 125	New check	This check ensures the PFI transition disclosures in notes 33.4 & 33.5 have been completed with the correct signage.
TAC Validations – Validation 126	New check	This validation ensures that internal consistency checks on the PFI transition disclosures in notes 33.4 and 33.5 have been passed.
TAC Validations – various	New comparative year checks	Comparative checks have been added for right of use assets replicating current year checks implemented in 2022/23. These have not been marked as new.
TAC JoCs – JoCs 1–3, 16, 36, 37, 39, 42 & 77 (2022/23 references)	Checks removed	Obsolete checks have been removed from the form in line with other changes to the TACs. These checks previously related to: <ul style="list-style-type: none"> • IFRS 16 implementation • Split of income between ICBs / CCGs • Donated COVID equipment from NHSE / DHSC • PPE assets subject to an operating lease (lessor)
JoC 22	New check	This check reviews the year-on-year consistency of classification of salaries and wages between permanent and other staff.
JoC 52	Amended check	Due to the impact of remeasuring PFI liabilities on 1 April 2023, the expectation in this check has been amended for 2023/24 to expect repayments of the lease liability in the breakdown of the unitary payment to exceed the current obligation disclosed at 31 March 2023.
JoC 63	Amended check	The check had been amended to exclude the annual leave accrual from the expectation. Employee benefits under IAS 19 are excluded from the scope of financial instruments.
JoC 68	New Check	This check reviews whether the classification of financial asset balances is consistent with the recognition of fair value gains and losses (I&E).
JoC 69	New Check	This check reviews whether the classification of financial asset balances is consistent with the recognition of fair value gains and losses (OCI).

Annex 3: Guidance on completing TAC14B Lessors additional info

Consolidation adjustments in the consolidated provider accounts and DHSC group accounts will involve removing all intra-group right of use assets and reinstating any assets derecognised by lessors in intra-group finance leases. This will ensure assets leased between group bodies are recognised only once at a group level at the correct value (the underlying asset value, or head-leased right of use asset value for eliminated subleases). We therefore need to collect additional information from lessors in intra-group finance lease arrangements in relation to the derecognised underlying assets: at a national level these will be ‘put back’ as owned assets or right of use assets where subleased. We are also collecting this information for assets finance leased to local authorities and other WGA bodies to ensure this information is available for consolidation adjustments in the whole of government accounts when needed.

This sheet contains four tables:

- Table 14J – this is a movement note for **owned assets** which have been derecognised under intra-government finance leases. This largely reflects the same movements seen in a PPE movement note with the exception of the additions and disposals rows. These are highlighted blue to indicate they differ – they relate to movements on and off the balance sheet. At the bottom of the table there is a summary of the revaluation surpluses associated with that asset. This will include any revaluation surpluses transferred to the I&E reserve when the asset was removed from the balance sheet.
- Table 14K – this is a movement note for **right of use assets** which have been derecognised under intra- government finance subleases. Where the headlease is with a body outside of the national group but the right of use asset has been derecognised as a subleased finance lease with an intra-group body, nationally the sub-lessee right of use asset will be removed, and the intermediate body’s right of use asset restored. This table largely reflects the same movements you will see on TAC14A, with the exception of the additions and disposals rows. Again these are highlighted in blue text to indicate that they differ. Similarly a summary of any revaluation surpluses is at the bottom of the table.
- Table 14L collects additional information on impairments that would need to be recognised in the national outturn when these assets are reinstated on

consolidation. Any impairments entered in tables 14J and 14K will populate in this table for further analysis.

- Table 14M collects the financing information for the book value of any PPE assets included in 14J. This will ensure PPE disclosures are complete once assets are reinstated on consolidation.

Any new or terminated leases during the year will result in assets moving on or off this sheet from/to TAC14, TAC14A or TAC15. These movements between TACs are validated to ensure that no government-controlled assets are lost on consolidation.

User-definable columns

In order to drive consolidation adjustments, for each off-SoFP asset it is necessary to know (1) what asset class it falls into, (2) who the asset is leased to; and (3) who the asset is leased from (for subleased right of use assets only). Were these tables to have a column for each possible combination they would be dozens of columns wide. To avoid this each column is instead user-definable given we don't expect the disclosure to be a common occurrence. Providers can group assets together and select the relevant options in the top rows of Table 14J and 14K. It is expected that most providers will not need to use more than 2 or 3 columns.

In the examples below, the provider has the following finance leased assets which are no longer on the trust balance sheet:

1. The trust owns a building which it leases to another NHS provider. This lease commenced in January 2018 and was classified as a finance lease on inception. If the asset was still on the trust's balance sheet it would incur £24k of depreciation this year.
2. The trust has leased land to the local council on a peppercorn lease since 2017. In the prior year the trust failed to disclose this off-SoFP asset on TAC14 and needs to add it in this year. The land would not be depreciated if still recognised by the trust but did have an associated revaluation reserve when it was derecognised from the trust's SoFP.
3. The trust leases 5 vehicles from a commercial company. It previously used these vehicles but during this financial year decided to outsource some services and subleases the 5 vehicles to two neighbouring NHS trusts. The subleases have been assessed as finance leases.
4. The trust leases a building from NHS property services. One wing of the building was subleased as office space to NHS England. The sublease commenced in March 2019 as an operating lease but was reassessed as a

finance lease on transition to IFRS 16. In the current year, the sublease has been terminated and the trust is now utilising the building, recognising the RoU asset back on its SoFP.

Examples 1 and 2:

Table 14J - Underlying PPE and intangible assets derecognised under intra-government finance leases		A14BCY01	A14BCY02	A14BCY03	Fin
These 'groupings' are user definable. Group leased assets together and select the relevant asset class and who the asset is leased to in the two rows below	Expected sign	Total	Finance lease grouping 1	Finance lease grouping 2	Fin
		2023/24 £000	2023/24 £000	2023/24 £000	Fin
Finance lease counterparty - who it is leased to (select from dropdown)			NHS provider (FT/Trust)	Local Authority	
Asset class (select from dropdown)			Buildings	Land	
Valuation / gross cost of assets not recognised on SoFP due to existing intra-government finance leases 31 March 2023	+	2,400	2,400		
Prior period adjustment	+/-	786		786	
Valuation / gross cost at 1 April 2023 - restated	+	3,186	2,400	786	
Transfers by absorption	i +/-	0			
Assets derecognised from PPE under new finance lease	+	0			
Additions - subsequent expenditure that would have met the definition of capital had the asset remained on the Trust's SoFP	+	0			
Impairments charged to operating expenses	-	0			
Impairments charged to the revaluation reserve	-	0			
Reversal of impairments credited to operating expenses	+	0			
Reversal of impairments credited to the revaluation reserve	+	0			
Revaluations	i +/-	0			
Reclassifications (limited to this table only)	+/-	0			
Asset re-recognised on SoFP at end of lease term or upon lease termination	-	0			
Disposals/derecognition (leased asset sold without bringing asset back on SoFP)	-	0			
Valuation/gross cost at 31 December 2023	+	3,186	2,400	786	
Accumulated depreciation of assets not recognised on SoFP due to existing intra-government finance leases 31 March 2023	+	800	800		
Prior period adjustment	+/-	0			
Accumulated depreciation at 1 April 2023 - restated	+	800	800	0	
Transfers by absorption	i +/-	0			
Provided during the year	+	24	24		
Assets derecognised from PPE under new finance lease	+	0			
Revaluation surpluses that would have been associated with this asset if it were still on SoFP					
Revaluation surpluses as at 1 April 2023	+	0			
Prior period adjustment	+/-	201		201	
Revaluation surpluses as at 1 April 2023 - restated	+	201	0	201	
Revaluation surpluses transferred to I&E reserve upon commencement of finance lease in year	+	0			
Impairments	+/-	0	0	0	
Revaluations	+	0	0	0	
Asset re-recognised on SoFP at end of lease term or upon lease termination (revaluation surplus should be removed from this table)	-	0			
Disposals -leased asset sold without bringing asset back on SoFP (revaluation surplus should be removed from this table)	-	0			
Revaluation surplus balance at 31 December 2023	+	201	0	201	

Examples 2 and 3:

Table 14K - Underlying RoU assets derecognised under intra-government finance sub-leases		A14BCY21	A14BCY22	A14BCY23
		Total	Sublease grouping 1	Sublease grouping 2
These 'groupings' are user definable. Group sub-leased assets together and select the relevant asset class, who the asset is leased from and who the asset is subleased to in the three rows below		Expected sign	2023/24 £000	2023/24 £000
Headlease counterparty - who it is leased from (select from dropdown)			External to Government	Other DHSC group body
Sublease counterparty - who it is leased to (select from dropdown)			NHS provider (FT/Trust)	Other DHSC group body
Asset class (select from dropdown)			Transport equipment	Property (land and buildings)
Valuation / gross cost of assets not recognised on SoFP due to existing intra-government sublease (finance lease) 31 March 2023	+	605		605
Prior period adjustment	+/-	0		
Valuation / gross cost at 1 April 2023 - restated	+	605	0	605
Transfers by absorption	i +/-	0		
Assets derecognised from RoU assets under new finance subleases	+	150	150	
Right of use assets never recognised on SoFP as finance sublease was granted simultaneously - lease liability	+	0		
Right of use assets never recognised on SoFP as finance sublease was granted simultaneously - initial direct costs	+	0		
Right of use assets never recognised on SoFP as finance sublease was granted simultaneously - up front payments less lease incentives	+/-	0		
Remeasurements of the headlease liability	+/-	0		
Dilapidation provisions arising on headlease (unlocked on request)	+	0		
Dilapidation provisions on headlease reversed unused (unlocked on request)	-	0		
Dilapidation provisions on headlease - change in discount rate (unlocked on request)	+/-	0		
Impairments charged to operating expenses	-	0		
Impairments charged to the revaluation reserve	-	0		
Reversal of impairments credited to operating expenses	+	0		
Reversal of impairments credited to the revaluation reserve	+	0		
Revaluations	i +/-	0		
Reclassifications (limited to this table only)	+/-	0		
Asset re-recognised on SoFP at end of lease term or upon lease termination	-	(605)		(605)
Disposals/derecognition (headlease and sublease simultaneously terminated without bringing back on SoFP)	-	0		
Valuation/gross cost at 31 December 2023	+	150	150	0

Annex 4: Note 29 Reconciliation of liabilities arising from financing activities – examples

Building on the additional guidance provided in section 4, this annex provides examples of how to reflect the most commonly-occurring scenarios in note 29 on TAC 21.

DHSC and other loans

Note 29.1 Reconciliation of liabilities arising from financing activities - 2022/23			A21CY01	A21CY14	Maincode
			Total liabilities from financing activities		
			DHSC loans		
			2022/23	2022/23	
			£000	£000	Subcode
Carrying value at 1 April 2022 - brought forward			0	0	BOR0440
Cash movements:					
Financing cash flows - principal	i	+/-	0	0	BOR0470
Financing cash flows - interest (for liabilities measured at amortised cost) - excludes contingent rent for PFI	i	-	0	0	BOR0480
Non-cash movements:					
Impact of implementing IFRS 16 on 1 April 2022		+/-	0		BOR0465
Transfers by absorption		+/-	0	0	BOR0500
Additions		+	0		BOR0510
Lease liability remeasurements		+/-	0		BOR0515
Business combinations (not absorption transfers) (unlocked on request)		+/-	0		BOR0520
Interest charge arising in year (application of effective interest rate)	i	+	0		BOR0530
Change in effective interest rate		+/-	0		BOR0540
Changes in fair values		+/-	0		BOR0550
Early termination	i	-	0		BOR0555
Other changes (freetext required)	i	+/-	0		BOR0570
Carrying value at 31 December 2022		+	0	0	BOR0580

Total borrowings (current and non-current) from Note 27 Borrowings
 Closing carrying values match total borrowings (current and non-current)

Opening balance
 The brought forward balance is populated into BOR0440 from the prior year note.

Decreases in the liability

- Repayments of principal – this is populated from the SoCF (note this is a net cash flow)
- Interest payments in the year are populated from the SoCF. It should be allocated between DHSC and other loans.

Increases in the liability

- Drawdown of funds – this is populated from the SoCF (note this is a net cash flow)
- Interest arising in year – this should be entered into BOR0530. This is expected to match the charge in TAC11 unless borrowing costs have been capitalised. A JoC checks this relationship.

Closing balance
 The calculated closing balance will consist of the outstanding principal and any accrued and unpaid interest. This is validated against the borrowings note.

Lease / PFI obligations

This disclosure for leases is entered by counterparty which feeds into this summary table. The principles for lease liabilities and PFI liabilities are similar.

Note 29.1 Reconciliation of liabilities arising from financing activities - 2023/24		A21CY01	A21CY19A	A21CY20	Maincode	
		Total liabilities from financing activities	Lease liabilities	PFI, LIFT and other service concession obligations		
		2023/24	2023/24	2023/24		
		£000	£000	£000		
		Expected sign			Subcode	
Carrying value at 1 April 2023 - brought forward		+	0	0	0	BOR0440
Cash movements:						
Financing cash flows - principal						
	i	+/-	0	0	0	BOR0470
Financing cash flows - interest (for liabilities measured at amortised cost) - excludes contingent rent for PFI						
	i	-	0	0		BOR0480
Non-cash movements:						
Application of IFRS 16 measurement principles to PFI liability on 1 April 2023						
		+/-	0			BOR0465
Transfers by absorption						
		+/-	0	0	0	BOR0500
Additions						
		+	0	0		BOR0510
Lease liability remeasurements						
		+/-	0	0		BOR0515
Remeasurement of PFI / other service concession liability resulting from change in index or rate (taken to financing costs)						
		+/-	0			BOR0517
Business combinations (not absorption transfers) (unlocked on request)						
		+/-	0	0		BOR0520
Interest charge arising in year (application of effective interest rate)						
	i	+	0	0	0	BOR0530
Change in effective interest rate						
		+/-	0			BOR0540
Changes in fair values						
		+/-	0			BOR0550
Early termination						
	i	-	0	0		BOR0555
Other changes (freetext required)						
	i	+/-	0	0		BOR0570
Carrying value at 31 December 2023		+	0	0	0	BOR0580

Decreases in the liability

- Repayments of principal – this is populated from the SoCF.
- Interest payments should be entered in BOR0480. Amounts here should **exclude contingent rents paid**.
- Early termination – this should be used when an obligation has ceased ahead of the date in the contract. This is a non-cash movement. If consideration is paid on termination that should first be used to reduce the liability and recorded as repayment of principal in the cash flow.

Increases in the liability

- Additions – new lease liabilities arising in year
- Interest arising in year – for PFI this feeds from the TAC24 breakdown of unitary charge. For leases, this feeds from the lease liability movement note which is completed by counterparty.

The interest charge arising in year and the interest cash flow will be the same if there is no opening or closing interest accrual.

Liability remeasurements

PFI and lease liabilities are remeasured in line with IFRS 16. This may increase or decrease the liability.

- In-year PFI remeasurements feed directly into finance costs in TAC11.
- Remeasurements of lease liabilities are validated against the movement recognised in the cost of the right of use asset.

Closing balance

The calculated closing balance is the present value of the obligation. This is validated against the borrowings / lease liabilities note.

If any interest is accrued at the year-end, this will also be part of the present value of the lease obligation.

Annex 5: Impairment of non-current assets

Impairments can be charged to the Departmental Expenditure Limit (DEL) or Annually Managed Expenditure (AME). To support this, all impairments must be allocated between the following categories according to their nature:

- **Loss or damage resulting from normal operations (DEL):** all losses of and damage to tangible fixed assets that reduce the recoverable amount to below its book value other than those caused by a catastrophe (see below). Normal operations cover all loss and damage to assets that results from management and staff action (or inaction), or the actions of third parties. It recognises that management has a choice about how to manages assets to reduce the risk of damage, accident or theft.
- **Over specification of assets (gold plating) (DEL):** gold plating is the unnecessary over-specification of assets at the point at which the asset is first constructed or purchased. Care should be taken not to impair assets as being gold plated where they are of a high specification by necessity. The key is that the higher specification must be justifiable; if it is not, impairment should be taken.
- **Abandonment of assets in the course of construction / abandonment of projects (DEL):** the impairment of assets in the course of construction as a result of a management decision to abandon the construction process, i.e. management decides that it no longer requires the facility under construction and the construction costs to date are completely written off or substantially written off to reflect reduced facility. This category includes the abandonment of software assets in the course of construction.
- **Unforeseen obsolescence (AME):** all assets are subject to obsolescence. However, the rate of obsolescence tends to be category specific, e.g. IT assets suffer a faster rate of obsolescence than do buildings. Providers will take account of foreseeable obsolescence when establishing asset lives. Unforeseen obsolescence will generally only occur either as the result of the introduction of a completely new technology or a change in legislation rendering the asset illegal. As such events are exceptionally rare, NHS England should be contacted prior to the use of this category.
- **Loss as the result of a catastrophe (AME):** this is damage to assets as a result of a catastrophe. A catastrophe is defined as: 'such events as will be generally easy to identify, they include major earthquakes, volcanic eruptions, tidal waves, exceptionally severe hurricanes, droughts and other

natural disasters; acts of war and other political events; and technological disasters such as major toxic spills or release of radioactive particles into the air'. For the avoidance of doubt, the following are not catastrophes within the meaning of this definition. Prison or street riots; loss or damage due, for example, to an ingress of water that could have been avoided by better maintenance; and relocation to a site where flooding is likely, these are all examples of losses resulting from management action or inaction. Such events are very rare in global terms and exceptionally rare in the UK. NHS England should be contacted prior to using this category.

- **Other impairments (AME):** this category includes impairments that cannot be scored to another impairment category except for downward movements due to change in market prices (see below) and include:
 - Changes in use: this usually occurs where specialised assets no longer required for their original purpose are put to a non-specialised use (e.g. a hardened aircraft hangar used as a store). However, impairment can result from the change of use of any asset including non-specialised assets.
 - Uncompensated seizures: the seizure of assets by governments or institutional units, other than for the settlement of fines or taxes, for which full compensation is not provided.
- **Changes in market price (AME):** any impairments arising from change in market price not posted against the revaluation reserve but instead charged to the income and expenditure accounts should be recorded here. This category will also include:
 - Disposals: write-downs of specialised properties held at depreciated replacement cost to open market value prior to sale. Where a non-specialised property is held for sale, any difference between existing use value and open market value should be treated as accelerated depreciation or profit / loss on sale as appropriate.
 - Write-downs of development land: this occurs where land is purchased for some form of social development. The cost of the land and any clean-up cost can be greater than the disposal value resulting in an impairment.
 - Write-downs of newly constructed specialised properties to depreciated replacement cost on the initial professional valuation.

Annex 6: Guidance on consistency between TAC schedules and audited accounts

Introduction

At month 12, audited accounts and TACs are required to be fully consistent¹ including comparatives. This means that, although providers may present figures in their accounts in accordance with local preference, ultimately the core statements and key outturn figures (such as operating surplus / deficit or surplus / deficit for the year) in the accounts and TACs must match and material notes must be consistent. This annex provides different examples of ensuring consistency between the TACs and the accounts.

The following examples of differences between the TACs and accounts where the two **would still be considered to be fully consistent** (this list is not exhaustive):

- omission of an immaterial disclosure in accounts which is required to be included in TACs for group accounting purposes
- the aggregation of immaterial figures in the TACs to be disclosed as 'other' in accounts (see example 1 below)
- the aggregation of similar transactions / balances in the TACs to be disclosed together in accounts (see example 2 below)
- material figures disclosed separately on the face of primary statements in the accounts (see example 3 below)

The following examples of differences between the TACs and accounts **would be considered to be inconsistent** (this is not an exhaustive list):

- incorrect classification of items in the accounts such that they are non-compliant with the DHSC GAM (see example 4 below)
- consolidation of a subsidiary or charity in the provider's group accounts which is not consolidated in the TACs – TACs must always be prepared on a group basis
- inclusion of an outward transfer in the TACs for a demised provider not included in the final period accounts.

¹ The only exception to this is the presentation of centrally-procured inventories in the inventory note

Example 1 – fully consistent: immaterial figure in the TACs included in ‘other’ in the accounts

Within a note in the TACs, there may be figures which are immaterial to a provider and therefore, would not require a separate row within the accounts.

In the extract from the TACs of the operating expenditure note below the figures for legal fees, insurance and hospitality are immaterial, so within the accounts they are added to the ‘other’ row within the operating expenses note, shown in red. The total operating expenditure figures in the TACs and accounts, however, are consistent.

Note 4.1 Operating expenditure			A08CY01
			Group including consolidated charity
			2019/20
			£000
			Expected sign
Legal fees	i	+	117
Insurance		+	141
Research and development - staff costs	i	+	25
Research and development - non-staff	i	+	433
Education and training - staff costs	i	+	0
Education and training - non-staff		+	777
Education and training - notional expenditure funded from apprenticeship fund	i	+	280
Operating lease expenditure (net)	i	+	1,903
Early retirements - staff costs	i	+	0
Early retirements - non-staff		+	0
Redundancy costs - staff costs	i	+	0
Redundancy costs - non-staff		+	0
Charges to operating expenditure for on-SoFP IFRIC 12 schemes (e.g. PFI / LIFT) on IFRS basis		+	1,329
Charges to operating expenditure for off-SoFP PFI / LIFT schemes		+	0
Car parking and security		+	502
Hospitality		+	28
Other losses and special payments - staff costs	i	+	0
Other losses and special payments - non-staff		+	29
Grossing up consortium arrangements	i	+	0
Other services (e.g. external payroll)		+	285
Other NHS charitable fund resources expended		+	0
Other		+	537
Total operating expenditure		+	257,657

These figures have been added to ‘other’ within the operating expenses note in the accounts.

Costs of the same nature can be grouped together within the accounts e.g. R&D or education and training costs.

Example 2 – fully consistent: expenses of the same nature grouped together in the accounts

In the same extract from the TACs, research and development costs are split out between staff and non-staff costs. However, in the note within the accounts, staff and non-staff costs can be grouped together as research and development rather than shown individually. The same approach can be used for education and training costs, shown in green.

Example 3 – fully consistent: material figure in the TACs disclosed separately in the accounts

There may be figures grouped together in the TACs which are material to a provider and separately disclosed within the accounts. For example, a provider could have a material one-off provision associated with a legal claim. Within the TACs this expense is included in provisions arising in operating expenses, but within the accounts, this would still be included within operating expenses but the provider could also choose to disclose this claim separately in the operating expenditure note or on the face of the SoCI, as shown in the extract below.

Note 4.1 Operating expenditure		A08CY01
	Expected sign	Group including consolidated charity 2019/20 £000
Provisions arising / released in year	+/-	1,190
Change in provisions discount rate	+/-	31
Total operating expenditure	+	257,657

Consolidated Statement of Comprehensive Income		
		2019/20
	Note	£000
Operating income from patient care activities	3	245,147
Other operating income	4	12,456
Operating expenses	7, 9	(256,557)
Operating expenses: provision arising for XX legal claim	7	(1,100)
Operating surplus/(deficit) from continuing operations		1,046

Provisions in TAC Op Exp note includes one-off legal claim provision of £1.1m disclosed separately on the SoCI in the accounts which the Trust considers to be material. The total value of operating expenses remains consistent.

Example 4 – not consistent: incorrect classification in the accounts

Example 3 above details where a provider may choose to disclose a figure separately in the SoCI but is still consistent overall. Where a provider chooses to do this, they must ensure this remains both compliant with the DHSC GAM and consistent with the TACs (which are generally set up to ensure compliance). For example, if a provider discloses their impairments separately on the face of the SoCI but takes it out of operating surplus/deficit to disclose it as non-operating, this is neither consistent with the TACs, nor compliant with the presentation requirements of the DHSC GAM.

Note 4.1 Operating expenditure		A08CY01
		Group including consolidated charity
	Expected sign	2019/20
		£000
Impairments net of (reversals)	i +/-	1,963
Total operating expenditure	+	257,657

Consolidated Statement of Comprehensive Income		
		2019/20
	Note	£000
Operating income from patient care activities	3	245,147
Other operating income	4	12,456
Operating expenses	7, 9	(255,694)
Operating surplus/(deficit) from continuing operations		1,909
Finance income	12	96
Finance expenses	13	(7,106)
PDC dividends payable		(1,584)
Net finance costs		(8,594)
Impairments		1,963
Other gains / (losses)	14	-
Share of profit / (losses) of associates / joint arrangements	24	-
Gains / (losses) arising from transfers by absorption	48	-
Corporation tax expense		-
Surplus / (deficit) for the year from continuing operations		(4,722)

The accounts and TACs are inconsistent as they disclose different values for total operating expenses and operating surplus / deficit.

Impairments are required by the GAM to be included in operating expenditure and therefore within the disclosed operating surplus / deficit. Here they have been incorrectly disclosed below operating surplus/deficit and included as non-operating costs.

Consistency between TACs and audited accounts for demised providers

For organisations that demise prior to the end of the accounting period, final period accounts are prepared up to the date of immediately preceding the outward transfer of services. TACs are prepared up to 31 March and therefore include this outward transfer. This is not an inconsistency.

As detailed in Section 5 of these instructions, the demised provider must record the outward transfer of assets and liabilities at the date of demise on 'TAC30 Transfers'. The balances on 'TAC03 SoFP' will be nil with the exception of any surplus PDC which has not transferred (offset by the I&E reserve).

To check consistency between the TACs and accounts for demised organisations, assets and liabilities disclosed at the point of transfer on 'TAC30 Transfers' should be compared to the closing SoFP in the provider's final period accounts. Only where these do not agree should this be considered inconsistent.

Annex 7: Guidance on applying IFRS 15

A4.1 Introduction

This annex is a summarised version of the guidance given in 2018/19 to support implementation of the IFRS 15. It should be used alongside the DHSC GAM and the standard itself. Guidance issued by the provider accounts team in 2018/19 to help providers understand the disclosure requirements in the standard is available [here](#).

A4.2 Classifying revenue

Although IFRS 15 is titled *Revenue from contracts with customers*, it specifies that contracts may be written, oral or implied by customary business practices. The absence of a formal written contract does not take the revenue out of the scope of this standard. For the avoidance of doubt, the following revenue streams **do** fall within the scope of IFRS 15:

- Injury cost recovery income – as stated in the GAM.
- Cash revenue streams such as car parking income and catering where the oral or implied contract is entered into at the point of cash being taken.

Guidance on disclosures required by IFRS 15 and included in the TAC schedules is provided in section [4.1.6](#).

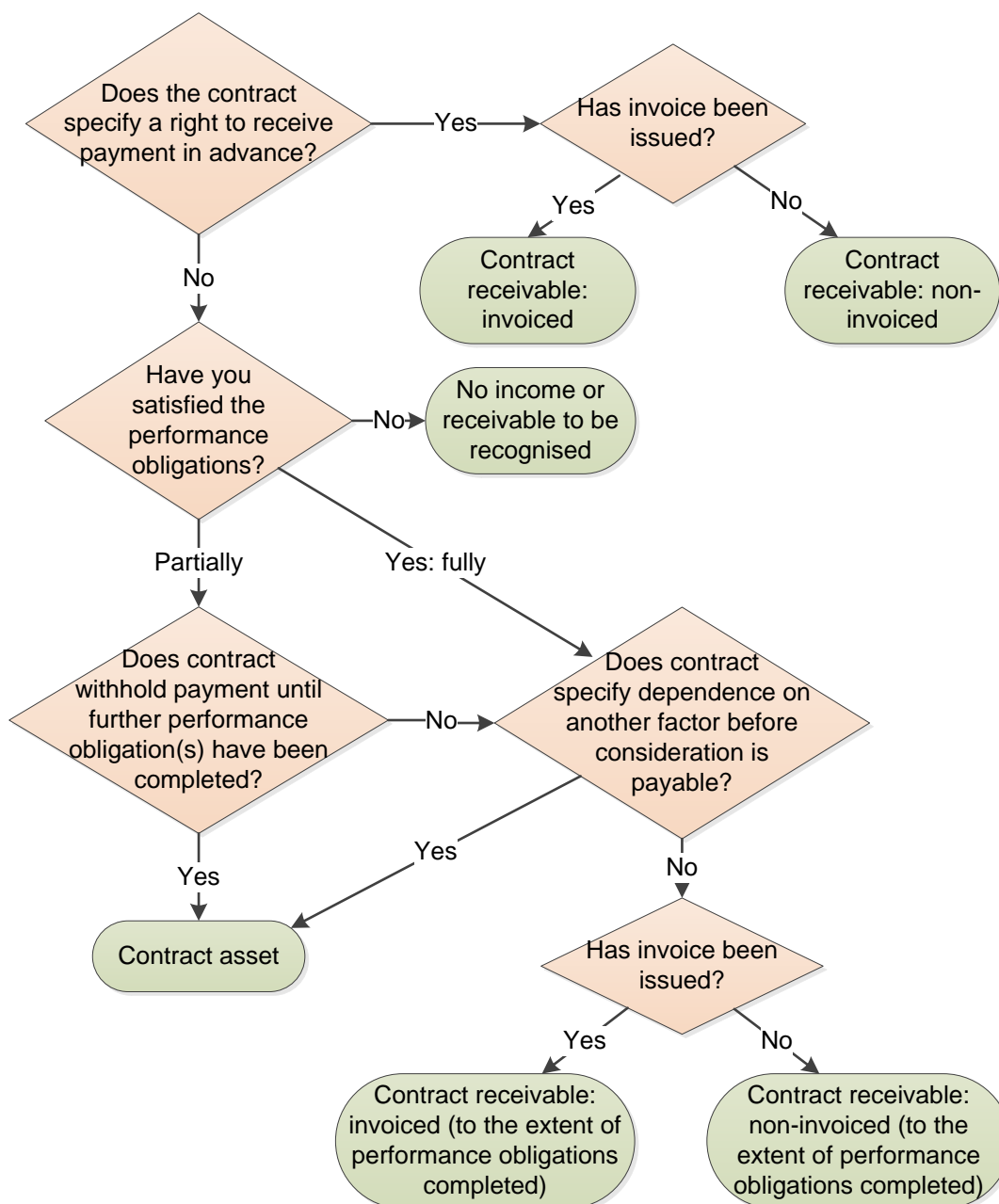
A4.3 Classifying receivables

Receivables are separated into those relating to IFRS 15 contract revenue and those that do not. We recommend the easiest approach is likely to be to identify receivables that specifically **do not** relate to revenue recognised under IFRS 15. These will include:

- receivables where the income is recognised in accordance with another standard (eg lease receivables and accrued grants and donations accounted for under IAS 20),
- any interest receivables where not already recognised in the carrying value of an investment,
- receivables where the associated gain or loss is not an item of revenue (eg proceeds on disposal of PPE),
- receivables relating to taxes paid and PDC dividends; and
- receivables where the counterparty is not considered a customer by the standard (eg prepayments or credit balances reclassified from payables –

these relate to refunds of expenditure so the counterparty is not the customer).

Section 4.1.20 defines the difference between contract receivables and contract assets. The following decision tree may further assist with disclosure classifications:



A4.4 IFRS 15 and the NHS standard contract

For more guidance on how IFRS 15 applies to the NHS Standard Contract, please see the separate guidance issued by DHSC and the provider accounts team in

January 2019. This is available at <https://www.england.nhs.uk/financial-accounting-and-reporting/financial-reporting/> (entry dated 29 January 2019).

A4.5 Frequently asked questions

Below are questions and answers asked in the application of IFRS 15. If there is any doubt, a reading of IFRS 15 and the GAM should take precedence.

Q1: How should we deal with contract challenges from commissioners?

A1: *Previously under IAS 18, where the provider has accrued income at the year end which has not been agreed and/or paid by commissioners, the provider would need to supply evidence to its auditors to show the recoverability of its receivable, and thus also support its revenue position. This principle has not changed. If the provider has evidence that it is entitled to the revenue, it should continue to recognise the revenue. It should then make separate considerations about whether any required impairment of the receivable is required under IFRS 9.*

Paragraph 51 of IFRS 15 defines when an amount of consideration is variable. Paragraph 52 adds that consideration is variable if the customer has a valid expectation from the entity's [provider's] customary business practices, published policies or specific statements that the entity [provider] will accept an amount of consideration that is less than the price stated in the contract.

A logical application of this is that if the commissioner's contract challenges are valid, then the provider should apply the accounting requirements for variable consideration. Paragraph 53 says that the entity shall estimate the amount of variable consideration using either the expected value of the consideration, or the most likely amount. (This is a brief summarisation of the paragraph.) Therefore if the commissioner's challenges are considered valid by the provider and it no longer expects to be entitled to that portion of the revenue, the provider would de-recognise the revenue under IFRS 15.

Q2: We are recognising revenue from a contract but we have concerns that the customer may not be able to afford what we expect to bill. Does this mean we should not recognise the revenue?

A2: *Paragraph 47 of IFRS 15 defines that the transaction price for revenue recognition as being the amount of consideration (cash or other assets) to which the entity expects to be entitled in exchange for transferring the promised goods or services to the customer. This says 'expects to be entitled' rather than 'expects to collect'. If the provider is entitled to the revenue, it should recognise the revenue. Any concerns about the customer's ability to pay fall within the impairment provisions of IFRS 9, as adapted by the DHSC GAM.*

Q3: We have income stream x that feels like it should be IFRS 15, but we don't have a formal contract and it is not clear how we apply the five steps of IFRS 15.

A3: *A revenue stream will fall under IFRS 15 if it does not fall under a different standard. The five-step model in IFRS 15 ultimately defines how revenue is accounted for. They are not a set of criteria to determine whether IFRS 15 applies. Also remember that the DHSC GAM explains that the definition of a contract is expanded to include legislation and regulations which enables an entity to obtain revenue that is not classified as a tax.*

Paragraph 9 of IFRS 15 sets out the criteria to be met in defining a contract that falls under IFRS 15. Where a revenue stream does not fall under another standard but there is not a contract meeting the definition of such under IFRS 15, paragraph 15 of the standard is then important. It states:

15 When a contract with a customer does not meet the criteria in paragraph 9 and an entity receives consideration from the customer, the entity shall recognise the consideration received as revenue only when either of the following events has occurred:

(a) the entity has no remaining obligations to transfer goods or services to the customer and all, or substantially all, of the consideration promised by the customer has been received by the entity and is non-refundable; or

(b) the contract has been terminated and the consideration received from the customer is non-refundable.

This means that income can be recognised as revenue when all, or substantially all, of the promised funding has been received by the Trust. If, for example, the funding for the current financial year is received in monthly instalments and the twelfth payment is received after the year end, we believe it would be appropriate to accrue the associated revenue into the current reporting period by application of this paragraph. It should also be remembered where entities receive revenue through taxation, fines and penalties which is wholly non-refundable and leads to no obligations, entities are not required to wait until all, or substantially all, of the promised revenue has been received to recognise the revenue. In these instances, entities should recognise revenue when an equivalent to a taxable event has occurred, the revenue can be measured reliably, and it is probable that the assisted economic benefits from the taxable event will flow to the collecting entity. All these elements are required to be satisfied.

Q4: We were awarded income from an education body at the end of the financial year telling us that the monies are to be used by the end of June in the subsequent financial year for delivering specific courses. There is no condition saying the money is repayable if not delivered by 31 March given the courses are to be delivered by 30 June. The paying body expects us to recognise the income in the current financial year as they will be recognising the expenditure and we will need to do this otherwise we will have an agreement of balances

mismatch. However, under IFRS 15 we have assessed that the performance obligation is the delivery of the courses. If we do not deliver the courses before the end of this financial year we believe this is a contract liability under IFRS 15 and we would need to defer the income at the year end. Which approach takes precedence?

A4: *DHSC group counterparties are asked to work together to avoid agreement of balances mismatches and the same should apply in this case. However where disagreement remains, following accounting standards for the preparation of the entity's own accounts takes precedent over avoiding an agreement of balances mismatch. That being said, it is not expected to be the case that both parties to a transaction accurately apply accounting standards and come to a different treatment, even though IFRS 15 is a revenue standard without an equivalent standard for expenditure recognition. In this example, the entity is correct to identify the performance obligation and should defer the revenue. The entity must take steps to communicate this position to the paying body so that they can adopt equivalent treatment: they might not know about the entity's planned timing for this without being told. If following this the paying body continues to recognise expenditure in the current year, the entity will accurately have an agreement of balances mismatch.*

Q5: Does research income fall under the scope of IFRS 15?

A5: *Under many research contracts, the Trust has obligations to deliver to the funder in exchange for the consideration provided. We expect that these will fall under IFRS 15.*

This might be less clear for some research grants, and where these are from government IAS 20 considerations apply. IAS 20 includes 'grants related to income' (i.e. revenue grants) in its scope and it defines government grants as "transfers of resources to an entity in return for past or future compliance with certain conditions relating to the operating activities of the entity".

Research income can be recognised using IFRS 15 or another standard and the TAC schedules reflect this by having a research line for IFRS 15 and non IFRS 15 research income. Providers will need to consider the standards and the contract in detail, it may be helpful to consider whether the Trust feels it is 'transferring a promised good or service' to the grant-paying body (customer), in the language of IFRS 15.

Q6: What considerations should be made for research contracts that do fall under IFRS 15?

A6: *As ever with applying IFRS 15, the key steps are identifying the performance obligations (the promises to transfer goods/services to the customer) and then whether those performance obligations are settled at a point in time or over time.*

For example: A provider shared an example of a research contract where it was considered the only performance obligation was the delivery of completed research at the end of three years. Upon review of the contract we felt that paragraph 35c was met, being a condition meaning the performance obligation is considered satisfied over time: “the entity’s performance does not create an asset with an alternative use to the entity (see paragraph 36) and the entity has an enforceable right to payment for performance completed to date (see paragraph 37).” The contract including a schedule of the types of activity that would be reimbursable and the research was overall specific to the contract. The contract required annual reports of work completed and expenditure incurred – in this case these were not judged as performance obligations in their own right. But the contract did say that provided the activity undertaken was in line with the schedule, then upon receipt of these reports the Trust would be paid annually. The Trust therefore recognised revenue each year as part of satisfying the ultimate performance obligation over the three years.

Q7: Under current regulations, where we invoice overseas patients where there is no reciprocal arrangement, there is a risk-share with the ICB. How much of this falls under IFRS 15?

A7: *All of it. As explained in the DHSC GAM, the definition of a contract under IFRS 15 is extended to incorporate legislation and regulations which enables an entity to obtain revenue that is not classified as a tax. The risk-share arrangements for overseas visitors income are set out in regulations, and therefore fall under IFRS 15. In applying IFRS 15 to overseas visitor charging, the visitor is the customer. More guidance on the applicable regulations is available [here](#) and [here](#) (including specific guidance on accounting entries). In applying IFRS 15 to overseas visitor charging, the visitor is the customer.*

Q8: Should the accrual for partially completed spells be considered a contract receivable or a contract asset?

A8: *While consideration will normally flow after the patient is discharged, the provider is entitled to revenue in exchange for the work already done which is the purpose of the partially completed spell accrual. It should normally therefore be a contract receivable.*

Annex 8: Agreement of balances for leases

The agreement of balances process includes invoices relating to leasing activity within the year. Income and receivables statements issued (or received and reconciled) should therefore include invoices for lease payments relating to the current year regardless of how that lease arrangement is accounted for locally. Accruals statements issued by receivable bodies (ie including activity as a lessor) should include accrued income for operating leases as well as any finance lease receipts that relate to the current year but have not yet been invoiced.

The reconciliation between agreement of balances information (agreed invoices) and accounts counterparty information has been updated for IFRS 16.

For receivables and payables (borrowings):

The closing balance on lease liabilities and finance lease receivables is split as follows on TAC18 (note 22.1) and TAC21 (note 28.1):

2 Note 28.1 Lease liabilities - maturity analysis		A21CY01	A21CY02A	A21CY04	
	Expected sign	Total 31 Dec 2022 £000	Leased from other NHS providers 31 Dec 2022 £000	Leased from DHSC 31 Dec 2022 £000	Le
Undiscounted future lease payments payable in:	+				
- not later than one year:	+	0			
- later than one year and not later than five years:	+	0			
- later than five years:	+	0			
Total gross future lease payments	+	0	0	0	
Finance charges allocated to future periods	-	0			
Net lease liabilities	+	0	0	0	
Of which:					
- Current - invoiced / due but not yet paid (included in AoB)		0			
- Current - not yet invoiced / not relating to current year (excluded from AoB)		0			
- Non-Current (excluded from AoB)		0	0	0	

The amount that is invoiced or due but not yet paid should relate to unpaid lease payments covering the current year. Where these have been invoiced (or accrued) they should remain disclosed in lease receivable / lease liability on the SoFP and not moved to accruals or other receivables. They are separated out here and included in the agreement of balances reconciliation as they are expected to be included in the notified or accrued totals in your AoB schedules.

The amounts that are 'non-current' or 'current – not yet invoiced' relate to future years' lease payments and are out of scope for agreement of balances. Amounts that have been invoiced and are current liabilities but do not relate to the current year will also be excluded from agreement of balances.

For income and expenditure:

Depreciation, interest charges and provisions expenditure will continue to be excluded from agreement of balances as they are not trading transactions. The counterparty totals at the bottom of TAC07 (for lessors) include amounts invoiced and accrued for operating leases and variable lease payments for finance leases. TAC08 (for lessees) includes amounts invoiced and accrued for low value, short term and variable lease payments.

When reconciling to the AoB tabs, in-year lease payments for on-SoFP leases (lessee) and finance leases (lessor) are also added. These amounts are calculated from (1) the cash payments made or received in year per the movement notes on TAC18 and TAC21 and (2) the movement in the portion of the current receivables / liability that relates to the current year (invoiced or accrued) that is not yet paid.

As this is the first year of this change to the reconciliation process, TAC18 and TAC21 additionally ask providers to split out the current lease liability / finance lease receivable as at the period end in order to calculate the movement.

Table 28A Additional analysis of prior year current lease liabilities (for agreement of balances)		A21PY01	A21PY02A	A21PY04	A21F
		Total 31 Dec 2022 £000	Leased from other NHS providers 31 Dec 2022 £000	Leased from DHSC 31 Dec 2022 £000	Leasee UKH: MH 31 Dec £0
Carrying value at 31 March 2022 - as submitted in 21/22 TACs	Expected sign +	0			
Of which:					
- Current - invoiced but not paid (included in AoB)	+	0			
- Current - not invoiced at year end / not relating to 2021/22	+	0	0	0	

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